

## Statement of Accounts for year ended 31 March 2015

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## Explanatory Foreword

### Introduction

The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom which is based on International Financial Reporting Standards.

The Statement of Accounts brings together on the following pages the major financial statements of the Council and consists of:

a) Core financial statements:

- i) the Movement in Reserves Statement which shows the movement in the year on the different reserves analysed into usable reserves, that can be applied to fund expenditure or reduce local taxation, and other reserves;
- ii) the Comprehensive Income and Expenditure Statement which shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices;
- iii) the Balance Sheet which shows the value at the year-end of assets and liabilities recognised by the Council; and
- iv) the Cash Flow Statement which shows the changes in cash and cash equivalents during the year arising from the inflows and outflows of cash;

with associated notes, including the accounting policies, grouped together for all the core financial statements.

b) Supplementary financial statements:

- i) the Housing Revenue Account which shows revenue expenditure and income on Council housing for the year and is a ring-fenced account within the General Fund to prevent any cross-subsidy between general income and rents; and
- ii) the Collection Fund which includes the council taxes and business rates collected by South Cambridgeshire District Council on behalf of those authorities responsible for services within the district and the government, and the way in which these monies have been distributed among the authorities and the government.

The Statement of Accounts also includes the Group Accounts of the Council showing the consolidated position with its 100% owned subsidiary, South Cambs Limited, trading as Ermine Street Housing. The company began active trading on the 1 April 2014.

### Comprehensive Income and Expenditure Statement

This Statement records the day-to-day expenditure incurred in providing services such as salaries and wages, other running costs and financing costs and income due from fees and charges and government grants. Also included are various costs to comply with the generally accepted accounting practices which do not impact on the level of council tax. This Statement consolidates the General Fund (services for the whole community) and the Housing Revenue Income and Expenditure Account (Council housing).

The additional costs to comply with accounting practices are reversed out in the Movement in Reserves Statement. If the two Statements are combined, then the position for General Fund Services and the council tax can be summarised as:

<b>General Fund</b>	<b>Original estimate</b>	<b>Actual</b>
<b>Expenditure</b>	<b>£'000</b>	<b>£'000</b>
Net Portfolio expenditure excluding depreciation	16,394	15,222
Internal drainage boards	167	171
Interest and investment income	(346)	(374)
Amount to be met from Government Grant and local taxpayers	<u>16,215</u>	<u>15,019</u>
<b>Income</b>		
Principal sources of finance		
District element of Council Tax	(7,156)	(7,156)
Formula Grant		
(a general Government grant towards expenditure)	(2,657)	(2,608)
Retained Business Rates	(2,870)	(3,286)
New Homes Bonus	(3,201)	(3,201)
Deficit on Collection Fund re Business Rates	0	2,231
Surplus on Collection Fund re Council Tax	<u>(65)</u>	<u>(65)</u>
	<u>(15,949)</u>	<u>(14,085)</u>
<b>Deficit/(Surplus) for the year</b>	<u><b>266</b></u>	<u><b>934</b></u>

When the council tax for the financial year ending 31 March 2015 was set in February 2014, the deficit was estimated at £266,450. The variance of £667,858 is attributable to the following:

<b>General Fund</b>		<b>Underspending/slippage( )</b>		
<b>Actual to Original Estimate</b>			<b>Overspending+</b>	
<b>Services</b>	<b>Reason for variance</b>	<b>%</b>	<b>£'000</b>	<b>£'000</b>
Housing Benefits	Improving economic conditions resulting in lower benefits demand, high overpayments recovery, lower recharges	(34)	(257)	
Democratic Representation	Lower recharges; reduced service costs and expenses	(8)	(91)	
Waste Management Strategy	Higher recharges & staffing costs	72	148	
Refuse Collection and Recycling	Reduced contractor costs	(9)	(251)	
Street Cleansing Service	Reduced contractor activity levels	(9)	(37)	
Development Control	Higher planning fees received	(46)	(719)	
Conservation	Higher service costs and recharges	55	121	
Planning Policy	Lower recharges	(16)	(110)	
Net cuts/savings	now allocated to services	100	250	
Reduction for vacancies	now allocated to services	100	450	
				(496)
Precautionary Items	Contingency not needed	(100)		(75)
Retained Business Rates	Lower levy	(15)		(416)
Other Grant	Business Rates administration grant	(100)		(258)
Deficit on Collection Fund (Business Rates)		100		2,231
Other items individually under £50,000				(318)
				<u><b>668</b></u>
Less underspendings in 2014-15 which will now be incurred in 2015-16				<u><b>(7)</b></u>
				<u><b>661</b></u>

## Housing Revenue Account

This Account deals with the provision, management and maintenance of Council dwellings, as summarised below:

<b>Housing Revenue Account</b>	<b>Original estimate</b>	<b>Actual</b>
<b>Expenditure</b>	<b>£'000</b>	<b>£'000</b>
Repairs and maintenance	3,994	3,708
Management and services	4,568	4,553
Depreciation of fixed assets	5,659	5,659
Transfer to reserves	1,000	1,000
Interest payable	7,193	7,193
Capital expenditure met from revenue	6,347	5,617
	<u>28,761</u>	<u>27,730</u>
<b>Income</b>		
Rents and charges	(28,000)	(27,976)
Other	(350)	(390)
Interest	(37)	(49)
	<u>(28,387)</u>	<u>(28,415)</u>
<b>Deficit/(Surplus) for the year</b>	<u><b>374</b></u>	<u><b>(685)</b></u>

These figures exclude items which are subsequently reversed in or out through the Movement on the Housing Revenue Account Statement.

When rents for the financial year ending 31 March 2015 were set in February 2014, the estimated rent increase was set in line with government guidance at 3.7% and the deficit was estimated at £373,920. The variance of £1,059,095 is attributable to the following:

<b>Housing Revenue Account</b>		<b>Underspending/slippage( )</b>
<b>Actual to Original Estimate</b>		<b>Overspending+</b>
<b>Services</b>	<b>Reason for variance</b>	<b>%      £'000      £'000</b>
Repairs and Maintenance	Maintenance and Improvements	(286)
Supervision and Management	Reprovision & New Homes Programme	68
	Supported housing	<u>(130)</u>
		(348)
Capital Expenditure met from revenue	Maximising use of capital receipts	(730)
Other items individually under £50,000		19
		<u><b>(1,059)</b></u>

## Capital

Capital expenditure produces assets capable of providing benefits to the community for several years to come. Total expenditure for the year amounted to £15.7 million. The major part of the programme involved the provision of housing; with £11.7 million being invested in the Council's own housing stock.

## **Treasury Management**

At the 31 March 2015, investments (excluding accrued interest) totalled £43.4 million, an increase of £14.1 million over the previous year-end. These investments produced interest of over £0.43 million, which was used towards the cost of services.

The Council has debt of £205 million following Housing Revenue Account Self-Financing.

## **Balances and Reserves**

The balances on the General Fund and the Housing Revenue Account were at £10.25 million and £3.18 million respectively as at 31 March 2015 - this compares to the proposed minimum level of balances of £2.5 million (General Fund) and £2.0 million (Housing Revenue Account). These will be used to meet the cost of services in future years and to keep down any increases in council tax/rents.

Reserves available for capital expenditure stood at £6.8 million, consisting of the usable capital receipts reserve and capital grants unapplied. After having to reduce the capital programme for several years, it is now projected to increase from an original estimate of £8.3 million in 2011-12 to £22.4 million in 2019-20 as a result of additional funding available on the housing account.

## **Pensions**

The accounting policy relating to pensions reflects International Accounting Standard 19 Employee Benefits whereby pension liabilities incurred during the year are charged to the cost of services and then reversed out with the pension deficit being shown as a liability in the balance sheet.

South Cambridgeshire's pension deficit is estimated at £61.849 million as at 31 March 2015 on an IAS 19 basis. With 74% of the pension fund attributable to South Cambridgeshire invested in equities, the deficit can vary greatly from one year to the next.

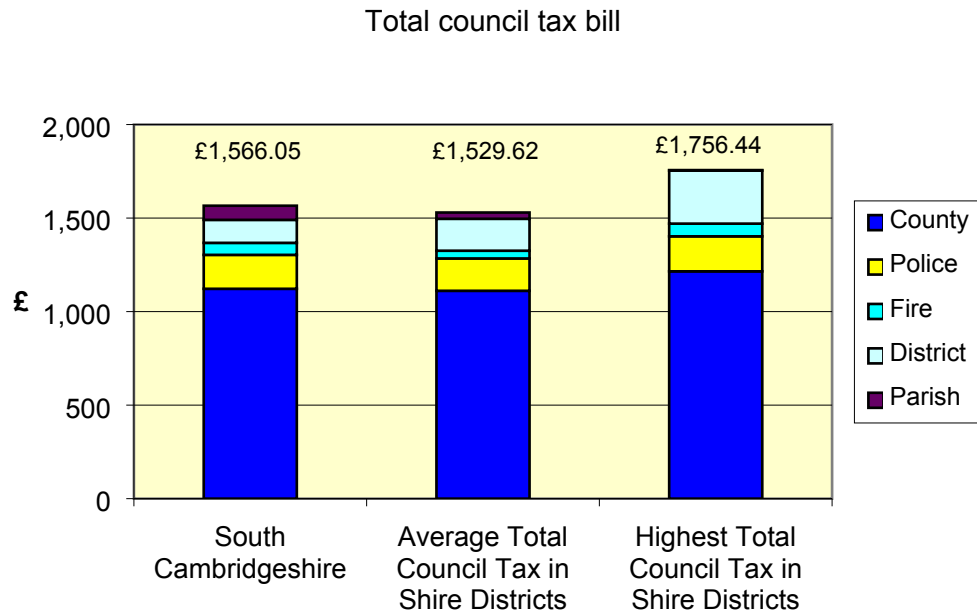
The employer's contribution rate for 2014-15 was 20.2%. The formal triennial valuation as at 31 March 2013 of assets and liabilities, for the purposes of determining contribution rate to be effective from 31 March 2014, showed a 61% funding level, being the extent to which assets cover liabilities. The Council's five-year financial projections allow for an increase in predicted rates up to a maximum of 25% in view of the Government's intention to review the long-term affordability of public sector pensions.

The triennial valuation discounts future liabilities at a rate based on the expected return from the pension fund's investments which are mainly stocks and shares. A valuation using a risk free discount rate, that is, based on Government Bonds, would give a much lower funding level and the employer's contribution rate would be substantially higher.

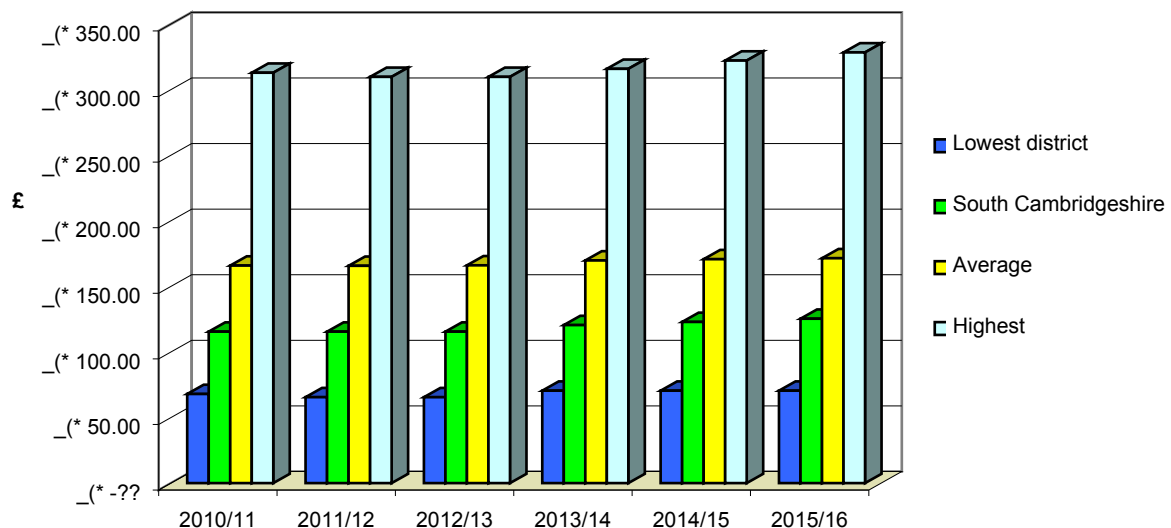
In view of the uncertainty over future pension costs, an additional percentage of pensionable pay has been charged against the General Fund and the Housing Revenue Account and placed in a reserve for use in future years (Notes 6, 21 and 42).

## Council Tax

The council tax is set in terms of a band D property which is in the valuation band from £68,001 to £88,000 at 1991 prices. For a band D property, the council tax for 2014-15 was £1,566.05. This was one of the lowest tax levels in the country and most of the money was raised on behalf of the County Council as shown below:



However, looking only at the district element of the overall tax bill, South Cambridgeshire is the 17th lowest in 2014-15 at £122.86 in a range of £70.46 to £322.11, with the average being £170.69.



The ranking is:

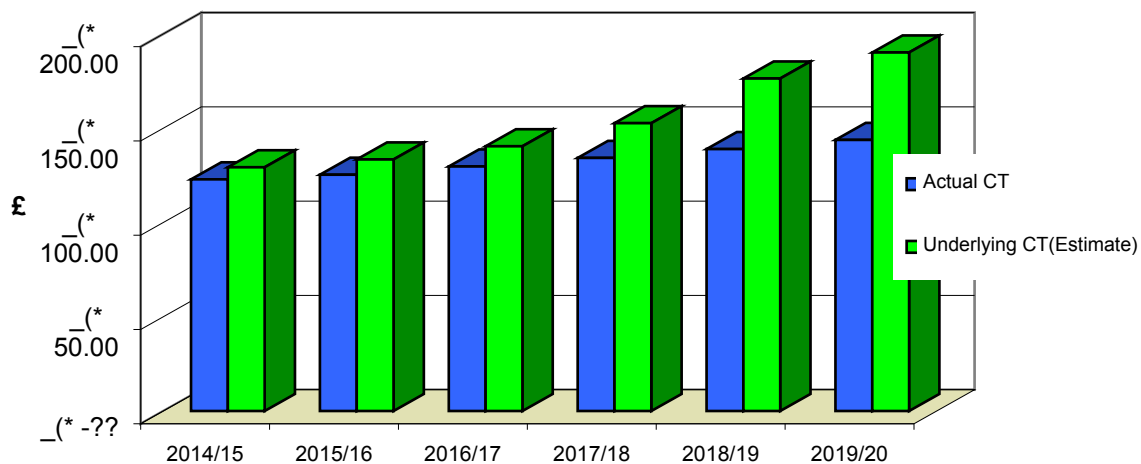
	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16
South Cambridgeshire	13th lowest	13th lowest	13th lowest	15th lowest	17th lowest	20th lowest
Total number of shire districts	201	201	201	201	201	201

The Council has to provide the same services and meet the same demands as other district councils but with substantially less council tax income and is not compensated for this lower council tax income through the system of Government grants.

## Current and future developments

### Council Tax

Council Tax was introduced in 1993-94 and since then the Council Tax set by this Council has been substantially below the average charged by other shire districts as the Council was using its reserves (savings) to keep down the amount of Council Tax residents would have to pay. Without the use of reserves, the Council Tax would be at its higher, underlying level. The increasing gap between the actual and underlying council tax reflects the expectation that government grant will continue to decrease in future years, requiring the continuing use of reserves; this assumption and others is monitored and reviewed in the Council's financial strategy on a regular basis.



### Retained Business Rates

The Local Government Finance Act 2012 introduced a business rates retention scheme that enables local authorities to retain a proportion of the business rates generated in their area. It also enables local authorities to implement tax increment financing, giving the ability to undertake borrowing against future business rates growth, supported by the forecast tax increment that accrues from additional development.

### Reporting Cycle

The General Fund and Housing Revenue Account estimates are presented to Cabinet and Council for approval every year, in February, and are published on the Council website at: <http://scams.moderngov.co.uk/ieListDocuments.aspx?CId=410&MId=6286&Ver=4>

During the year expenditure and income is monitored and significant variances reported to Cabinet. The Council's Forward Plan providing information on key reports is published on the Council's website <http://scams.moderngov.co.uk/mgPlansHome.aspx?bcr=1>

The Council regularly monitors performance against key performance indicators, this information is available from: <https://www.scams.gov.uk/council-aims-and-objectives>  
Corporate plan

The Council has published its Aims and Objectives for 2015-16 and the Corporate Plan for 2015-20 on its website at: <https://www.scams.gov.uk/council-aims-and-objectives>

## Population growth

The District population of 148,755 people (source: 2011 Census) is projected to increase to 194,500 by 2031 (source: Cambridgeshire Insight), the estimate for June 2015 being 151,400 (source: Cambridgeshire Insight). This is a reflection of the development of large numbers of additional houses in the district, particularly through the creation of a new settlement at Northstowe and the development of the Cambridge fringe areas. The officer capacity to develop these policies has to be paid for now. These initial costs are not reflected in Government grants or in the Council's tax base for raising income locally. However, when new dwellings come into use, the Council now receives the New Homes Bonus government grant.



## The Current Economic Climate and other significant risks

The Government's actions to reduce the fiscal deficit mainly by reducing public spending have resulted in substantial cuts for local government. The Council's medium term financial strategy is in its strategic risk register with an assessed risk of high impact / likely. The financial situation is dependent amongst other things on the continuation of New Homes Bonus and the redistribution of retained business rates from 2015-16 onwards.

Other items which are on the Council's strategic risk register above the tolerance line and thereby requiring active management are:

- welfare reform including localised council tax benefits with reduced Government funding;
- lack of development progress and not meeting housing needs, and
- land availability.

## Affordable housing

Following on from the Housing Revenue Account self-financing debt settlement at the end of March 2012, the Council has now embarked upon a new build development programme, with four new properties being completed and tenanted in 2013. The programme will continue in 2015-16 with the addition of an estimated 30 properties.

The Council has identified that an estimated investment surplus of £30 million will be available by 2022, this will assist in the provision of around 200 new homes being built for people in housing need.



*New homes for Linton (2013)*

### **Ermine Street Housing**

In November 2012 approval was given by Council to set up a subsidiary housing company, now registered as South Cambs Ltd and trading as Ermine Street Housing; after a period of planning the company became active in April 2014.

<http://www.erminestreethousing.co.uk/content/about-us>

Ermine Street Housing has established an initial portfolio of 46 properties, both owned and managed on behalf of other landlords, enabling the company to support the provision of rental property; further additions are planned later in the year. A full business case is scheduled for Council in the autumn of 2015.

As an independent but wholly owned subsidiary and in accordance with proper practices as set out in the Chartered Institute of Public Finance and Accountancy Code of Practice; the Council has prepared group accounts to show the overall financial position and results of the District Council.

### **City Deal**

Government has invited a number of cities to propose deals that change or widen their powers to enable or unblock growth. The City Deal initiative is a proposal focussing on connecting homes and jobs via improved infrastructure, funding will be in three stages

payable on results achieved with the first stage expected 2015/16 – 2019/20. South Cambridgeshire is part of a partnership with Cambridge City Council, Cambridgeshire County Council, GCGP Local Enterprise Partnership and Cambridge University the intention is to form a Combined Authority with a commitment to borrow to fund the required transport infrastructure for the area.

### **Auditor's Opinion**

The Statement of Accounts has been audited and the Auditor's opinion is shown on page 99.

Alex Colyer  
Executive Director and Chief Finance Officer

Dated: 25 September 2015

## **Statement of Responsibilities for the Statement of Accounts**

### **The Authority's responsibilities**

#### **The responsibilities of the Executive Director (Corporate Services) as chief financial officer**

The Executive Director (Corporate Services) as chief financial officer is responsible for the preparation of the Authority's Statement of Accounts, in accordance with proper practices as set out in the Chartered Institute of Public Finance and Accountancy Code of Practice on Local Authority Accounting in the United Kingdom - (the Code).

In preparing this Statement of Accounts, the Executive Director (Corporate Services) as chief financial officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent; and
- complied with the local authority Code.

The Executive Director (Corporate Services) as chief financial officer has also:

- kept proper accounting records which were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

The Statement of Accounts presents a true and fair view of the financial position of the Authority at 31 March 2015 and its income and expenditure for the year then ended.

Alex Colyer

Executive Director (Corporate Services) as Chief Financial Officer

Dated: 25 September 2015

The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Executive Director (Corporate Services) who is the chief financial officer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- approve the Statement of Accounts.

I confirm that these accounts were approved by the Corporate Governance Committee held on 25 September 2015.

Chairman of the Corporate Governance Committee

## **Single Entity Statements for South Cambridgeshire District Council**

- ❑ Movement in Reserves Statement
- ❑ Comprehensive Income and Expenditure Statement
- ❑ Balance Sheet
- ❑ Cash Flow Statement

## Movement in Reserves

This statement shows the movement in the year on the different reserves held by the authority, analysed into usable reserves (i.e. those that can be applied to fund expenditure or reduce local taxation) and other resources. The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

	Note	General Fund Balance £,000	Earmarked General Fund Reserves £,000 (Note 6)	Housing Revenue Account (HRA) £,000	Earmarked HRA Reserves £,000 (Note 6)	Capital Receipts Reserve £,000 (Note 11)	Capital Grants Unapplied £,000 (Note 11)	Total Usable Reserves £,000 (Note 11)	Unusable Reserves £,000 (Note 12)	Total Authority Reserves £,000
<b>Balance as at 31st March 2013</b>		<b>(7,484)</b>	<b>(3,039)</b>	<b>(2,427)</b>	<b>(4,500)</b>	<b>(2,733)</b>	<b>(590)</b>	<b>(20,773)</b>	<b>(144,268)</b>	<b>(165,041)</b>
<b>Movement in reserves during 2013-14</b>										
Deficit / (Surplus) on provision of services (accounting basis)*		840		(10,981)	0	0	0	(10,141)	0	(10,141)
Other comprehensive expenditure and income*	5	0	0	0	0	0	0	0	5,508	5,508
<b>Total comprehensive income and expenditure</b>		<b>840</b>	<b>0</b>	<b>(10,981)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(10,141)</b>	<b>5,508</b>	<b>(4,633)</b>
Adjustments between accounting basis and funding basis under regulations*	5	(5,653)	0	6,916	0	(836)	6	433	(433)	0
<b>Net (increase) / decrease before transfers to earmarked reserves</b>		<b>(4,813)</b>	<b>0</b>	<b>(4,065)</b>	<b>0</b>	<b>(836)</b>	<b>6</b>	<b>(9,708)</b>	<b>5,075</b>	<b>(4,633)</b>
Transfers (to) / from earmarked reserves	6	1,110	(1,110)	4,000	(4,000)	0	0	0	0	0
<b>(Increase) / Decrease in year</b>		<b>(3,703)</b>	<b>(1,110)</b>	<b>(65)</b>	<b>(4,000)</b>	<b>(836)</b>	<b>6</b>	<b>(9,708)</b>	<b>5,075</b>	<b>(4,633)</b>
<b>Balance as at 31st March 2014</b>		<b>(11,187)</b>	<b>(4,149)</b>	<b>(2,492)</b>	<b>(8,500)</b>	<b>(3,569)</b>	<b>(584)</b>	<b>(30,481)</b>	<b>(139,193)</b>	<b>(169,674)</b>
<b>Movement in reserves during 2014-15</b>										
Deficit / (Surplus) on provision of services (accounting basis)		(1,557)		(22,564)	0	0	0	(24,121)	0	(24,121)
Other comprehensive expenditure and income	5	0	0	0	0	0	0	0	(47,213)	(47,213)
<b>Total comprehensive income and expenditure</b>		<b>(1,557)</b>	<b>0</b>	<b>(22,564)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(24,121)</b>	<b>(47,213)</b>	<b>(71,334)</b>
Adjustments between accounting basis and funding basis under regulations	5	494	0	20,953	0	(2,795)	151	18,803	(18,803)	0
<b>Net (increase) / decrease before transfers to earmarked reserves</b>		<b>(1,063)</b>	<b>0</b>	<b>(1,611)</b>	<b>0</b>	<b>(2,795)</b>	<b>151</b>	<b>(5,318)</b>	<b>(66,016)</b>	<b>(71,334)</b>
Transfers (to) / from earmarked reserves	6	1,997	(1,997)	925	(925)	0	0	0	0	0
<b>Increase / Decrease in year</b>		<b>934</b>	<b>(1,997)</b>	<b>(686)</b>	<b>(925)</b>	<b>(2,795)</b>	<b>151</b>	<b>(5,318)</b>	<b>(66,016)</b>	<b>(71,334)</b>
<b>Balance as at 31st March 2015</b>		<b>(10,253)</b>	<b>(6,146)</b>	<b>(3,178)</b>	<b>(9,425)</b>	<b>(6,364)</b>	<b>(433)</b>	<b>(35,799)</b>	<b>(205,209)</b>	<b>(241,008)</b>

## Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2013-14 Gross Expenditure £,000	2013-14 Gross Income £,000	2013-14 Net Expenditure £,000		2014-15 Gross Expenditure £,000	2014-15 Gross Income £,000	2014-15 Net Expenditure £,000
			<b>Expenditure on services</b>			
2,680	(110)	2,570	Corporate and Democratic Core	2,978	(92)	2,886
2,148	(937)	1,211	Central Services to the Public	2,137	(1,216)	921
			Cultural, Environmental and Planning Services			
923	(60)	863	Cultural and Related Services	637	(29)	608
7,759	(2,219)	5,540	Environmental Services	7,656	(2,214)	5,442
5,650	(2,272)	3,378	Planning and Development Services	5,088	(2,540)	2,548
59	(1)	58	Highways, Roads and Transport Services	81	(19)	62
			Non HRA Housing			
510	(75)	435	Personal Social Services	468	(39)	429
29,178	(29,071)	107	Housing Benefit and Administration	29,314	(29,106)	208
1,194	(488)	706	Private Sector Housing Renewal	980	0	980
26	(1)	25	Supporting People	26	0	26
653	(491)	162	Other Non HRA Housing Services Expenditure	439	(708)	(269)
132	0	132	Other Contributions to/from HRA	136	0	136
0	(93)	(93)	Non -distributed Costs	34	0	34
50,912	(35,818)	15,094	General Fund Services-Continuing operations	49,974	(35,963)	14,011
11,623	(28,928)	(17,305)	Housing Revenue Account Services	1,684	(30,091)	(28,407)
62,535	(64,746)	(2,211)	<b>Net cost of services</b>	51,658	(66,054)	(14,396)
		3,458	Other operating expenditure	Note 7		4,215
		8,797	Financing and investment income and expenditure	Note 8		8,843
		(20,185)	Taxation and non-specific grant income	Note 9		(21,580)
		<b>(10,141)</b>	<b>Surplus or deficit on the provision of services</b>			<b>(22,918)</b>
		4,801	<b>(Surplus)/deficit on revaluation of non-current assets</b>			<b>(59,945)</b>
		707	<b>Actuarial (gain)/loss on pension assets and liabilities</b>	Note 21		11,530
		<b>(4,633)</b>	<b>Total comprehensive income and expenditure</b>			<b>(71,333)</b>

## Balance Sheet

	Notes	31 March 2015 £,000	31 March 2014 £,000
Property, Plant and Equipment	27	475,413	397,638
Intangible Assets	25	254	284
Long Term Investments	35/36	3,156	2,000
Long Term Debtors		455	332
<b>Long Term Assets</b>		<b>479,278</b>	<b>400,254</b>
Short Term Investments	35/36	39,644	25,127
Inventories	29	53	47
Short Term Debtors	30	4,036	5,824
Cash and Cash Equivalents		1,182	2,655
Assets held for sale	27	445	807
<b>Current Assets</b>		<b>45,360</b>	<b>34,460</b>
Cash and cash equivalents		(1,023)	(723)
Short Term Creditors	31	(13,714)	(9,115)
Provisions	32	(1,910)	(1,822)
<b>Current Liabilities</b>		<b>(16,647)</b>	<b>(11,660)</b>
Other Long Term Liabilities	21/37	(61,860)	(48,256)
Long Term Borrowing	37	(205,123)	(205,123)
<b>Long Term Liabilities</b>		<b>(266,983)</b>	<b>(253,379)</b>
<b>Net Assets</b>		<b>241,008</b>	<b>169,675</b>
Usable reserves	11	(35,799)	(30,481)
Unusable reserves	12	(205,209)	(139,194)
<b>Total Reserves</b>		<b>(241,008)</b>	<b>(169,675)</b>

## Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserves that may only be used to fund capital or repay debt). The second category of reserves is those that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold: and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

The unaudited accounts were issued on 26 June 2015 and the audited accounts were authorised for issue on 26 September 2015.

Signed:

Alex Colyer  
Executive Director (Corporate Services) as Chief Finance Officer

Dated: 25 September 2015

## Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

	Note	2014-15 £,000	2013-14 £,000
Cash Flows from operating activities			
Cash receipts		(89,487)	(86,059)
Cash payments		<u>64,851</u>	<u>59,736</u>
Net cash flows from Operating Activities	13	(24,636)	(26,323)
Investing Activities	14	24,579	10,199
Financing Activities	15	<u>1,830</u>	<u>13,923</u>
Net increase or decrease in cash and cash equivalents		1,773	(2,201)
Cash and cash equivalents at the beginning of the reporting period		(1,932)	269
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>16</b>	<b>(159)</b>	<b>(1,932)</b>

# **Notes to Single Entity Financial Statements**

## Notes to the Statement of Accounts

### 1 Statement of Accounting Policies

#### a. General

The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2014-15 and the Service Reporting Code of Practice. The preparation of financial statements in conformity with International Financial Reporting Standards (IFRS) requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the financial statements are disclosed in note 3.

The accounting convention adopted is historical cost modified by the revaluation of certain categories of non-current assets.

#### b. Accruals of Income and Expenditure

The accounts of the Council are maintained on an accruals basis, that is, sums due to the Council for goods/services provided or due from the Council for goods/services received during the year are included as income or expenditure whether or not the cash has actually been received or paid in the year. Any differences between the actual and accrued amounts will be reflected in the accounts of the following year.

Exceptions to this principle relate, for example, to quarterly payments where payments are charged in the year rather than apportioning charges between financial years. This policy is consistently applied each year and, therefore, does not have a material effect on the year's accounts. Grants payable to other organisations are included in the accounts on a payments basis.

Where income and expenditure has been recognised in the accounts but cash has not been received or paid, a debtor or creditor is recorded in the balance sheet.

#### c. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. They include deposits in constant Net Asset Value money market funds that are available for withdrawal with 24 hours' notice. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

**d. Prior Period Adjustments, Changes in Accounting Policies and Estimates, and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information on the Authority's financial position or performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period.

Changes in accounting estimates are accounted for prospectively in the current and future years affected by the change and do not give rise to a prior period adjustment.

**e. Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are charged with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service;
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the revaluation reserve against which the losses can be written off; and
- amortisation of intangible assets attributable to the service.

Any depreciation, revaluation and impairment losses and amortisation charged to the relevant accounts is reversed out in the movement in reserves statement and transferred to the capital adjustment account so that these charges are not met by council tax or rents.

The provisions for charges to revenue for non-current assets in the HRA were amended on 1 April 2012 following the introduction of self-financing. The Authority is required to charge the Housing Revenue Account a notional amount for depreciation; calculated in a similar way to the major repairs allowance. The notional depreciation charge is reserved to fund similar major repairs and improvement works. The transition period will continue till 2017-18, with a full depreciation charge equivalent to the whole capital adjustment transfer being charged to the Housing Revenue Account from 2018-19.

The Authority is required to charge an annual provision to revenue as a contribution towards reducing its overall borrowing requirement. This provision, known as the Minimum Revenue Provision (MRP), is an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. No minimum revenue provision is currently charged on the debt acquired in relation to Housing Revenue Account self-financing as this is outside the scope of this regime.

## **f. Employee Benefits**

### **Benefits payable during employment**

Short-term employee benefits are those due to be settled within twelve months of the year-end. They include salaries and wages, paid annual leave and paid sick leave, bonuses and non-monetary benefits, such as flexi-time, for current employees and are recognised as an expense for services in the year in which employees render services to the Authority. Other long term benefits are those benefits not falling wholly before twelve months after the end of the annual reporting period and are accounted for in the same manner as defined benefit post-employment benefits.

Compensated absences are periods during which an employee does not provide services to the employer, but benefits continue to be paid. Compensated absences may be accumulating or non-accumulating. Accumulating absences are those that are carried forward and can be used in future periods if the current entitlement is not used in full. Annual leave, flexi-time and time in lieu are usually accumulating absences. Accumulating absences may be either vesting or non-vesting. Where vesting, employees who leave are entitled to a cash payment in respect of any unused entitlement. Where non-vesting, benefits lapse if an employee leaves before the vesting date.

The Government has issued regulations that mean the Council is only required to fund holiday pay and similar benefits when they are used, rather than when employees earn the benefits. Amounts are transferred to the Accumulated Absences Account until the benefits are used. The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in year. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfers to or from the Account.

An accrual is made for the cost of holiday entitlements and/or other forms of leave earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is charged to the cost of services in the comprehensive income and expenditure account but then reversed out in the movement in reserves statement and transferred to the accumulating compensated absences adjustment account.

Non-accumulating absences are those that cannot be carried forward for use in future periods if the current entitlement is not used in full. Sick leave, maternity leave, paternity leave and jury service will usually be non-accumulating. The cost of non-accumulating compensated absences is recognised when the absences occur. The cost of providing non-monetary benefits is recognised according to the same principles as benefit payable in cash. The amount recognised as a liability and an expense is the cost to the employer of providing the benefit.

### **Other long term benefits**

Long term benefits are all employee benefits other than short-term employee benefits, post-employment benefits and termination benefits

### **Termination benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and, are charged on an accruals basis to the

relevant service account or, where applicable, to Non Distributed Costs in the Comprehensive Income and Expenditure account at the earlier of when the authority can no longer withdraw the offer of those benefits, or when the authority recognises the costs for a restructuring that is within the scope of the Code and involves the payment of termination benefits.

Termination benefits are often lump-sum payments, but also include

- i) enhancement of retirement benefits, and
- ii) salary until the end of a specified notice period if the employee renders no further service that provides economic benefit to the Council

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at year end.

### Post-employment benefits

Post-employment benefits are employee benefits (other than termination and short-term benefits) that are payable after the completion of employment.

Employees and Councillors of the Authority are eligible to be members of the Local Government Pension Scheme, administered by Cambridgeshire County Council, which is accounted for as a defined benefit scheme whereby:

- the Authority's share of the liabilities of the pension fund are included in the balance sheet on an actuarial basis using the projected unit cost method, that is, an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees based on assumptions about mortality rates, employee turnover rates, etc., and projections of earnings for current employees;
- these liabilities are then discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds;
- the Authority's share of the assets of the pension fund are included in the balance sheet at their fair value being
 

quoted securities	current bid price
unquoted securities	professional estimate
unitised securities	current bid price
property	market value;
- the change in the net pensions liability is analysed into seven components:
  - i. current service cost being the increase in liabilities as a result of the years of service earned in the current year where the cost is allocated in the comprehensive income and expenditure account to the services on which the employees worked;
  - ii. past service cost being the increase or decrease in liabilities arising from decisions in the current year affecting liabilities incurred in past years where the

cost is charged or credited to non-distributed costs in the comprehensive income and expenditure account;

- iii. net interest on the net defined benefit liability (asset), that is, the net interest expense for the authority being the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged where the cost is charged to financing and investment income and expenditure in the comprehensive income and expenditure Statement.;

Remeasurements comprising:

- iv. expected return on assets being expected annual investment return on the fund assets, excluding amounts included in net interest on the defined benefit liability (asset), based on the average of the expected long term returns where the return is credited to the financing and investment section of the comprehensive income and expenditure account;
- v. gains or losses on settlements, being the result of actions to relieve the Authority of liabilities, and curtailments, being events that reduce the expected future service or accrual of benefits of employees, where the gains or losses are credited or charged to non-distributed costs in the comprehensive income and expenditure account;
- vi. actuarial gains and losses being changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions where the gains and losses are credited or charged to the pensions reserve; and
- vii. contributions paid to the pension fund in the year being the payments made by the Authority as employer, that is, cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

The charges and credits to the comprehensive income and expenditure account mentioned above are reversed out in the movement in reserves statement to the pensions reserve and replaced with the contributions paid.

The negative balance on the pensions reserve in the balance sheet measures the future liability in respect of benefits due to members of the fund.

#### Discretionary benefits

The Authority also has powers to make discretionary awards of retirement benefits in the event of early retirement. Any liabilities estimated to arise as a result of an award to any employee are accrued in the year of the decision to make the award.

### **g. Events After the Reporting Period**

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. There are two types of events:

- those that provide evidence of conditions that existed at the end of the reporting period; the Statement of Accounts is adjusted to reflect such events; and

- those that are indicative of conditions that arose after the end of the reporting period; the Statement of Accounts is not adjusted to reflect such events but, where an event would have a material effect, disclosure is made in the notes of the event and its estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the statement of accounts.

## **h. Financial Instruments**

### **Financial liabilities**

Financial liabilities are recognised on the balance sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the financing and investment section of the Income and Expenditure Account for interest are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective rate of interest is the rate that discounts estimated future cash payments over the life of the instrument to the fair value at which it was originally recognised.

The only financial liabilities for this Council are trade payables of short duration, measured at original or estimated invoice amount, and long term borrowing which is shown in the balance sheet as the outstanding principal repayable with interest charged to the comprehensive income and expenditure account being the amount payable for the year in accordance with the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the financing and investment income and expenditure line in the Comprehensive income and Expenditure Statement in the year of repurchase or settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

### **Financial assets**

Financial assets consist of:

- loans and receivables and
- available-for-sale assets – financial instruments

The financial assets applicable to this Council are loans and receivables which have the defining characteristics of fixed and determinable payments and are not quoted in

an active market and, equity shares in the Local Capital Finance Company (Municipal Bond Agency) with no quoted market prices.

Loans and receivables are recognised on the balance sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently carried at amortised cost. Annual credits to the financing and investment section of the comprehensive income and expenditure account for interest are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans and receivables owed to the Council, the amount shown in the balance sheet is the outstanding principal or invoice amount receivable and interest credited to the comprehensive income and expenditure account is the amount receivable for the year in the loan agreement.

The Council has made a number of loans for disabled facilities and renovation of dwellings to individuals and landlords at a nil rate of interest repayable on the sale/transfer of the property. As these loans have no fixed or determinable repayment, they have not been classified as loans and receivables but have been shown as long-term debtors.

#### **i. Government and Other Grants and Contributions**

Government grants and other contributions and donations are recognised as due to the Authority when there is a reasonable assurance that:

- the Authority will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the comprehensive income and expenditure statement until such conditions (as distinct from a restriction) attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor, i.e. if the grant or contribution is not used as intended, then it has to be repaid.

Restrictions are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential are required to be returned to the transferor if not deployed as specified. The key difference between a condition and a restriction is that a condition requires the grant funder or donor to have a right to the return of their monies or the donated asset (or similar equivalent compensation).

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the balance sheet as creditors (receipts in advance). When conditions are satisfied, the grant or contribution is credited to the relevant service (attributable revenue grants and contributions) or to the taxation and non-specific grant income section (non-ringfenced revenue grants and all capital grants) in the comprehensive income and expenditure statement.

When the conditions of a grant have been met and it has been reflected as income in the Comprehensive Income and Expenditure Statement, the Council still has discretion to carry the grant income forward through an earmarked reserve if it deems this

appropriate. This could arise in cases where there is no condition on the timescale in which a grant can be spent, but it has not been spent at the year-end.

In relation to capital grants or contributions recognised as income in the Comprehensive Income and Expenditure Statement, where the expenditure has not been incurred at the balance sheet date, the grant recognised as income is transferred to the Usable Reserves (Capital Grants Unapplied Account) representing capital resources not yet utilised.

Where capital grants are credited to the comprehensive income and expenditure statement, they are reversed out in the movement in reserves statement:

- to the capital grants unapplied reserve if the grant has yet to be used to finance capital expenditure; or
- to the capital adjustment account if the grant has been used to finance capital expenditure.

Amounts in the capital grants unapplied reserve are transferred to the capital adjustment account when they are applied to fund capital expenditure.

#### **j. Group Accounts**

The boundary for Group Accounts is determined by the extent of the Council's control or influence over an entity, and the materiality of the relationship to users of the Council's accounts.

A subsidiary is an entity which the Council controls through the power to govern its financial and operational activities, so as to obtain benefits from the entity. Control is deemed to exist where the Council owns more than half of the entity.

An associate is an entity where the Council has significant influence over decision making, but stopping short of control. It is normally presumed that significant influence exists where the Council owns 20% or more of the entity.

A jointly controlled entity exists where the Council is party to the contractually and binding agreed shared control of an organisation, where strategic financial and operating decisions require unanimous consent of the parties sharing control.

From 2014-15, group accounts have been prepared for South Cambs Ltd (trading as Ermine Street Housing) a wholly owned subsidiary. Investments in South Cambs Limited are recognised in the Balance Sheet as unquoted equity investments at cost.

#### **k. Heritage Assets**

Heritage assets have cultural, environmental or historical associations that make their preservation for future generations important and are maintained principally for their contribution to knowledge and culture.

Heritage assets are recognised in the balance sheet where the Council has information on the cost or value of the asset. Where such information is not available, and the cost of obtaining the information outweighs the benefits to the users of the accounts, heritage assets are not shown in the balance sheet but are disclosed in note 27 to the accounts.

Heritage assets may be valued by any method that is appropriate and relevant and, where valuations are not practicable, may be carried at historical cost. Where appropriate, the Authority's heritage assets have been included in the balance sheet at

insurance valuation. Depreciation is not required on heritage assets which have indefinite lives and impairment reviews are only required where there is evidence of physical deterioration or breakage or where new doubts arise as to authenticity.

Any impairment is recognised and measured in accordance with the Authority's general policies on impairment. The Authority may occasionally dispose of heritage assets, the proceeds of such items are accounted for in accordance with the Authority's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

## **I. Intangible Assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority (e.g. software and licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion and intangible assets are, therefore, carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service in the comprehensive income and expenditure statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired and any impairment losses recognised are charged to the other operating expenditure section in the comprehensive income and expenditure statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is charged to the relevant service line in the comprehensive income and expenditure statement.

Amortisation, impairment losses and disposal gains and losses charged to the comprehensive income and expenditure statement are reversed out in the movement in reserves statement and transferred to the capital adjustment account and the capital receipts reserve for any sale proceeds greater than £10,000.

## **m. Investment Property**

An investment property is one that is used solely to earn rentals or for capital appreciation or both. Property that is used to facilitate the delivery of services or production of goods as well as to earn rentals or for capital appreciation does not meet the definition of an investment property and is accounted for as property, plant and equipment.

An investment property is measured initially at cost. After initial recognition, an investment property is measured at fair value. A gain or loss arising from a change in the fair value of investment property is recognised in the surplus or deficit on the provision of services for the period in which it arises. The fair value of investment property reflects market conditions at the balance sheet date. This means that a periodic revaluation approach may only be used where the carrying amount does not differ materially from that which would be determined using the fair value at the balance sheet date. An investment property held at fair value is not depreciated.

The Council currently has no investment properties, however an annual assessment is undertaken to ensure that no such properties need recognition at each balance sheet date.

#### **n. Inventories and Long-Term Contracts**

Inventories comprise such items as refuse and recycling bins, refuse sacks, unused postage and some canteen stocks. Inventories are included in the balance sheet at the lower of cost or net realisable value. Long-term contracts are accounted for on the basis of charging the relevant service in the comprehensive income and expenditure statement with the value of works and services received under the contract during the financial year.

#### **o. Leases**

Leases are classified as either finance leases or operating leases based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee. Whether a lease is a finance lease or an operating lease depends on the substance of the transaction rather than the form of the contract.

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant and equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Rentals paid under operating leases are charged to the comprehensive income and expenditure statement as an expense of the service benefiting from the use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease

Arrangements such as contract hire agreements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where the fulfilment of the arrangement is dependent on the use of specific assets.

#### **p. Overheads and Support Services**

The costs of overheads and support services are charges to those services which benefit from the provision of the overheads and support services in accordance with the costing principles in the Service Reporting Code of Practice. The full cost of overheads and support services are charged out to users in proportion to the benefits received, with the exception of:

- the corporate and democratic core costs relating to the Authority's status as a multi-functional, democratic organisation; and
- non-distributed costs include pension costs, relating to past service costs and gains and losses on settlements and curtailments, and any depreciation and impairment losses chargeable on assets held for sale. Pension costs, depreciation and impairment are reversed out in the movement in reserves statement.

These two categories are defined in the Service Reporting Code of Practice and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

#### **q. Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

##### **Recognition**

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the asset will flow to the Authority and the cost of the asset can be measured reliably. Expenditure that maintains but does not add to the asset's potential to deliver future economic benefits or service potential, i.e. repairs and maintenance, is charged as an expense when it is incurred.

##### **Measurement**

Assets are initially measured at cost, comprising the purchase price and any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by the Authority.

Assets are then carried in the balance sheet using the following measurement bases:

- infrastructure, community assets and assets under construction
  - depreciated historical cost;
- dwellings
  - fair value, determined using the basis of existing use value for social housing;
- investment property and assets held for sale
  - market value
- non-property assets that have short useful lives and/or low values
  - depreciated historical cost basis is used as a proxy for fair value; and
- all other assets
  - fair value, determined as the amount that would be paid for the asset in its existing use

Assets included in the balance sheet at fair value are revalued sufficiently regularly (at least every five years) to ensure that their carrying amount is not materially different from their fair value at the year-end. Valuations are undertaken by a professionally qualified valuer and also carry out a material change review at year end to ensure revaluations are kept up to date. Revaluations also take place when there has been a significant change to the asset (e.g. major building works).

Increases in valuations are matched by credits to the revaluation reserve to recognise unrealised gains. Exceptionally, gains might be credited to the comprehensive income

and expenditure statement where they arise from the reversal of a loss previously charged to a service.

Decreases in valuations are accounted for by writing down the balance (if any) of revaluation gains in the revaluation reserve for that asset and then charging any remaining decrease in value to the relevant service in the comprehensive income and expenditure statement.

The revaluation reserve only contains revaluation gains recognised since 1 April 2007, the date of its formal implementation. Gains arising before that date have been consolidated into the capital adjustment account.

### Impairment

Assets are assessed at the end of each year as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Impairment losses are accounted for by writing down the balance (if any) of revaluation gains in the revaluation reserve for that asset and then charging any remaining impairment to the relevant service in the comprehensive income and expenditure statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service in the comprehensive income and expenditure statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided on all property, plant and equipment calculated on a straight-line allocation over their useful lives. An exception is made for assets without a determinable finite useful life, i.e. freehold land and certain community assets, if any, and assets that are not yet available for use, i.e. assets under construction, if any.

The residual value of an item of property, plant and equipment and its useful life are reviewed at the end of each financial year and, if expectations differ from previous reviews or there has been a significant change in the consumption of economic benefits or service potential, the change is accounted for as a change in accounting estimate.

Where property, plant and equipment assets have major components whose cost is significant in relation to the total cost of the asset, depreciation on the components has been calculated and is not materially different from depreciation on the depreciable part of the whole asset. Components have not, therefore, been depreciated separately.

Revaluation gains are also depreciated by an amount equal to the difference between the current value depreciation charges on the assets and the historic cost depreciation charges on the assets, with this difference being transferred each year from the revaluation reserve to the capital adjustment account.

## Componentisation

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately. Where there is more than one significant part of the same asset which has the same useful life and depreciation method, such parts are grouped together in determining the depreciation charge.

The Council has determined that dwellings and other property is subject to componentisation and are assessed against 2 components determined by the Council's valuer, namely land and buildings, components within buildings being assessed annually for materiality.

## Disposals and non-current assets held for sale

An asset is reclassified as an asset held for sale when it becomes probable that the carrying amount of the asset will be recovered principally through a sale transaction. The asset is re-valued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Any subsequent decrease to fair value less costs to sell is posted to the other operating expenditure section in the comprehensive income and expenditure account but any gains in fair value are only recognised up to the amount of any previously recognised losses. Depreciation is not charged on assets held for sale.

Assets no longer meeting the criteria to be classified as assets held for sale are reclassified back to non-current assets and valued at the lower of

their carrying amount before they were classified as held for sale adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale; and

their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as assets held for sale.

When an asset is disposed of, the carrying amount of the asset in the balance sheet is written off and any receipts on disposal are credited to the other operating expenditure section in the comprehensive income and expenditure account so that this section shows the net gain or loss on the disposal of non-current assets. The net gain or loss is then reversed out in the movement in reserves statement with the carrying amount transferred to the capital adjustment account and the receipts on disposal credited to the capital receipts reserve so that the net gain or loss is not met by council tax or rents.

Any revaluation gains in the revaluation reserve in respect of the asset are transferred to the capital adjustment account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts.

A proportion of capital receipts relating to housing disposals (75% for dwellings and 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government and shown in the other operating expenditure section in the comprehensive income and expenditure. This is then reversed out in the movement in reserves statement to the capital receipts reserve so that the net gain or loss is not met by council tax or rents.

**r. Provisions, Contingent Liabilities and Contingent Assets****Provisions**

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation in the future that probably requires settlement by transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. Provisions are charged as an expense to the appropriate service in the comprehensive income and expenditure statement in the year that the Authority becomes aware of the obligation and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account the relevant risks and uncertainties. Any payments eventually made are charged against the provision, provisions are reviewed at the end of each financial year and any reduction in the need for the provision is credited back to the relevant service.

**Contingent Liabilities**

Contingent liabilities arise where events have taken place which gives the Authority possible obligations whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise where a provision would otherwise be made but either it is not probable that a settlement will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the balance sheet but disclosed in a note to the accounts.

**Contingent assets**

Contingent assets arise where events have taken place which gives the Authority possible assets whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the balance sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

**s. Reserves and Developers' Contributions**

The Authority sets aside certain amounts as reserves for expenditure in future years by appropriating amounts out of the general fund balance in the movement in reserves statement. When expenditure to be financed from a reserve is incurred, it is charged to the relevant service in the comprehensive income and expenditure account and an equivalent amount is appropriated back to the general fund balance in the movement in reserves statement so that the expenditure is not a charge against the council tax.

Some reserves, as set out in the unusable reserves note to the accounts, are kept for accounting purposes and do not represent usable resources for the Authority. A detailed make up of specific reserves is given in the movement in reserves note.

Developers' contributions are monies received from developers under Section 106 of the Town and Country Planning Act 1990 for future expenditure on affordable housing, drainage, community costs and development, etc. Any unused balances of these contributions are shown as receipts in advance under creditors.

**t. Revenue Expenditure Funded from Capital under Statute**

Expenditure which is incurred during the year and which may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the comprehensive income and expenditure statement. Such expenditure which is met from capital resources or from borrowing is then transferred out in the movement in reserves statement from the General Fund balance to the Capital adjustment account then reverses out the charge so that there is no impact on the council tax.

**u. VAT**

VAT is included as an expense only to the extent that it is not recoverable from HMRC. VAT receivable is excluded from income.

**2 Accounting Standards that have been issued but not yet adopted**

The 2015-16 Local Authority Accounting Code of Practice includes a number of changes resulting from revisions to accounting standards, these are:

- IFRS 13 Fair value measurement
- Annual improvements to IFRSs 2011-13
- IFRIC12 Levies

Annual improvements to IFRSs 2011-13 and IFRIC 12 are not expected to have a material impact on the financial statements.

IFRS 13 will impact on the valuation basis used for surplus items of property, plant and equipment. However, this standard is being applied prospectively from 1 April 2015 so there will be no impact on the values as stated at 31 March 2015.

**3 Critical judgements in applying accounting policies**

In applying the accounting policies set out in note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events, this includes a degree of uncertainty about the levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to reduce levels of service provision or through changes to arrangements for service provision.

**4 Assumptions made about the future and other major sources of estimation uncertainty**

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the balance sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates.

The key judgements and estimation uncertainty that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are:

#### Pensions Liability

The main item in the Council's balance sheet as at 31 March 2015 for which there is a significant risk of material adjustment is the estimation of the pension liability by a consulting Actuary engaged by the pension fund administrator, Cambridgeshire County Council.

The estimation is over several decades where a small change in one of the assumptions can have a large effect on the liability and the Actuary has provided the following sensitivity analysis:

	2014-15	2013-14
Change in assumption	Increase in liability (£ million)	Increase in liability (£ million)
0.5% decrease in real discount rate	14.81	11.86
1 year increase in member life expectancy	4.45	3.78
0.5% increase in salary increase rate	4.59	3.5
0.5% increase in pensions increase rate	9.92	8.21

#### Property, Plant and Equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. If the Council did not sustain its current spending on repairs and maintenance the useful lives currently assigned to assets may be reduced.

If the useful life of assets is reduced, depreciation increases and the carrying value of the asset will decrease. The largest category of assets is Council dwellings and it is estimated that the annual depreciation charge for these would increase by approximately £490,455 for every year that useful lives had to be reduced.

#### Business Rates

Following the introduction of the business rates retention scheme which came into effect from 1 April 2013 the Authority, acting as agent on behalf of the major preceptors, central government and itself is required to make provision for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list, this includes amounts relating to non-domestic rates charged to businesses in 2014-15 and earlier financial years. The Council has estimated an amount, included in the collection fund which is considered to reflect the present obligation.

## 5 Adjustments between Accounting Basis and Funding Basis under Regulations and other comprehensive expenditure and income

This note details the adjustments that are made to the total comprehensive income and expenditure recognised in the year in accordance with proper practices to arrive at the movement in funds on a statutory basis which are available to meet future expenditure.

	2014-15 £,000	2013-14 £,000
<b>General Fund</b>		
<b>Reversal of items included in the Comprehensive Income and Expenditure Account</b>		
Depreciation of non-current assets	(884)	(814)
Impairment of non-current assets	0	0
Capital Grants and contributions applied to capital financing	875	0
Reversal of impairment of non-current assets	840	566
Capital Grants and contributions applied to capital financing		0
Capital Grants and contributions unapplied	558	0
Revenue expenditure funded from capital under statute	(1,055)	(526)
Net gain/(loss) on sale of non-current assets	(1,275)	(16)
Amount by which pension costs calculated in accordance with the Code are different from the contributions due under the pension scheme regulations	(1,758)	(1,746)
Amount by which council tax and non domestic rating income in the Comprehensive Income and Expenditure Statement is different from the amount taken to the General Fund in accordance with regulations	2,200	(2,918)
Amount by which officer remuneration on an accruals basis is different from remuneration chargeable by statute	(21)	4
<b>Insertion of items not included in the Comprehensive Income and Expenditure Account</b>		
Transfer from Capital Receipts Reserve to finance payment to the Government housing capital receipts pool	(430)	(396)
Capital expenditure charged against the General Fund	44	57
Statutory provision for financing of capital investment	201	136
<b>Total adjustments</b>	<b>(705)</b>	<b>(5,653)</b>
<b>Housing Revenue Account</b>		
<b>Reversal of items included in the Comprehensive Income and Expenditure Account</b>		
Reversal of Impairment of non-current assets (net)	18,694	7,874
Excess of depreciation over major repairs allowance element of housing subsidy	(5,162)	(4,830)
Capital Grants and contributions applied to capital financing	175	413
Net gain/(loss) on sale of non-current assets	2,066	1,354
Amount by which pension costs calculated in accordance with the Code are different from the contributions due under the pension scheme regulations	(435)	(438)
Amount by which officer remuneration on an accruals basis is different from remuneration chargeable by statute	(4)	(6)
<b>Insertion of items not included in the Comprehensive Income and Expenditure Account</b>		
Capital expenditure charged against the Housing Revenue Account	5,617	2,549
<b>Total adjustments</b>	<b>20,951</b>	<b>6,916</b>
<b>Capital Receipts Reserve</b>		
Transfer of sale proceeds credited to net gain/loss on disposal of non-current assets in the Comprehensive Income and Expenditure Statement	(5,743)	(5,576)
Use of Capital Receipts Reserve to finance new capital expenditure	2,517	4,365
Capital receipts transferred to reserves	0	(21)
Use of Capital Receipts Reserve to finance payment to the Government housing capital receipts pool	430	396
<b>Total adjustments</b>	<b>(2,796)</b>	<b>(836)</b>
<b>Total adjustments</b>	<b>17,450</b>	<b>427</b>

## Movement in other comprehensive income and expenditure

	Decrease / (Increase) 2014-15 £,000	Decrease / (Increase) 2013-14 £,000
Movement in Unusable Reserves		
Revaluation Reserve	(58,789)	4,998
Capital Adjustment Account	(18,658)	(5,673)
Pensions Reserve	13,604	2,846
Collection Fund Adjustment Account	(2,200)	2,918
Deferred Capital Receipts	3	(17)
Accumulating Compensated Absences Adjustment Account	25	2
	<u>(66,015)</u>	<u>5,074</u>
Adjustment between accounting basis and funding basis under regulations		
General Fund	(705)	(5,653)
Housing Revenue Account	20,951	6,916
Capital Receipts	(2,796)	(836)
Capital Grants Unapplied	151	6
	<u>17,601</u>	<u>433</u>
	<u>(48,414)</u>	<u>5,507</u>

**6 Movement in Reserves Statement – Transfers (to)/ from Earmarked Reserves**

This note sets out the amount set aside from the General Fund and Housing Revenue Account balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet expenditure in 2013-14 and 2014-15.

	31 March 2013 £,000	Transfers out	Transfers in	31 March 2014 £,000	Transfers out	Transfers in	31 March 2015 £,000
<b>Capital</b>							
Preservation of Historic Buildings Fund	(55)	20	0	(35)	0	0	(35)
Arts Grants	(7)	1	0	(6)	1	0	(5)
Community Development	(316)	121	0	(195)	111	0	(84)
Sports Development	(175)	95	0	(80)	75		(5)
Environmental Services	0	0	(52)	(52)	0	(160)	(212)
Other	(166)	36	(33)	(163)	63	0	(100)
<b>Revenue</b>							
Conservation Reserves	(1)	0	0	(1)	0	0	(1)
Building Control Reserve	(118)	0	(28)	(146)	0	(57)	(203)
Arts Reserve	(5)	5	0	0	0	0	0
Planning Reserve	(486)	335	(179)	(330)	0	(695)	(1,025)
Community Safety & Grants Reserve	(14)	2	0	(12)	0	0	(12)
Sports Reserve	(2)	0	(5)	(7)	7	0	0
Travellers Reserve	(717)	21	(75)	(771)	271	0	(500)
Infrastructure	0	0	(849)	(849)	0	(1,398)	(2,247)
Additional Pension Reserve -Notes 21/42	(487)	0	(348)	(835)	0	(198)	(1,033)
Other	(490)	22	(198)	(666)	186	(204)	(684)
<b>Housing Revenue Account</b>							
Self-Insurance Reserve	(1,000)	0	0	(1,000)	75	0	(925)
Investment Repayment Reserve	(3,500)	0	(4,000)	(7,500)	0	(1,000)	(8,500)
	<b>(7,539)</b>	<b>658</b>	<b>(5,767)</b>	<b>(12,648)</b>	<b>789</b>	<b>(3,712)</b>	<b>(15,571)</b>
<b>Total - Capital (General Fund)</b>	(719)	273	(85)	(531)	250	(160)	(441)
<b>Revenue (General Fund)</b>	(2,320)	385	(1,682)	(3,617)	464	(2,552)	(5,705)
<b>Revenue (Housing Revenue)</b>	(4,500)	0	(4,000)	(8,500)	75	(1,000)	(9,425)
	<b>(7,539)</b>	<b>658</b>	<b>(5,767)</b>	<b>(12,648)</b>	<b>789</b>	<b>(3,712)</b>	<b>(15,571)</b>

## 7 Comprehensive Income and Expenditure Statement - Other Operating Expenditure

		2014-15 Net Expenditure	2013-14 Net Expenditure
Other operating expenditure	Note	£,000	£,000
Precepts of Local Precepting Authorities		4,406	4,234
Internal Drainage Boards		170	166
Payment to the Government for Housing Pooled Capital receipts		430	396
Loss (Gain) on disposal of non-current assets	5	(791)	(1,338)
		<b>4,215</b>	<b>3,458</b>

## 8 Comprehensive Income and Expenditure Statement - Financing and Investment Income and Expenditure

		2014-15 Net Expenditure	2013-14 Net Expenditure
Financing and investment income and expenditure	Note	£,000	£,000
Pensions interest cost and expected return on pension assets	21	2,073	2,043
Interest Payable		7,193	7,193
Interest and investment income		(423)	(439)
		<b>8,843</b>	<b>8,797</b>

## 9 Comprehensive Income and Expenditure Statement - Taxation

		2014-15 Net Expenditure	2013-14 Net Expenditure
Taxation and non-specific grant income and expenditure	Note	£,000	£,000
Income from Council Tax		(11,722)	(11,268)
Business rates income and expenditure		(3,145)	(1,833)
Non-ringfenced Government Grants	34	(5,883)	(6,671)
Capital Grants and contributions		(830)	(413)
		<b>(21,580)</b>	<b>(20,185)</b>

## 10 Material items of income and expenditure

There are no material items in the comprehensive income and expenditure statement in 2014-15 outside the normal course of business.

## 11 Usable Reserves

Movements in the Authority's usable reserves are detailed in the Movement in Reserves Statement and notes 5 and 6.

	Note	2014-15 £,000	2013-14 £,000
Usable Capital Receipts Reserve		(6,364)	(3,568)
Earmarked Reserve-General fund	6	(6,146)	(4,149)
Earmarked Reserve-Housing Revenue Account	6	(9,425)	(8,500)
Capital Grants Unapplied		(433)	(584)
General Fund		(10,253)	(11,187)
Housing Revenue Account		(3,178)	(2,493)
		<b>(35,799)</b>	<b>(30,481)</b>

### Usable Capital Receipts Reserve

	2014-15 £,000	2013-14 £,000
<b>Balance at 1 April</b>	(3,568)	(2,732)
Capital receipts received	(5,743)	(5,576)
Capital receipts applied	2,517	4,365
Payments to DCLG	430	396
Transfers to/ (from) reserves	0	(21)
<b>Balance at 31 March</b>	<b>(6,364)</b>	<b>(3,568)</b>

## Capital Grants Unapplied

	2014-15 £,000	2013-14 £,000
<b>Balance at 1 April</b>	(584)	(590)
Planning Delivery Grant	161	0
Other	(10)	6
<b>Balance at 31 March</b>	<b>(433)</b>	<b>(584)</b>

## 12 Unusable Reserves

Movements in the Authority's unusable reserves are detailed in the Movement in Reserves Statement and detailed below.

	2014-15 £,000	2013-14 £,000
Revaluation Reserve	(71,499)	(12,710)
Capital Adjustment Account	(196,435)	(177,777)
Pensions Reserve	61,849	48,245
Collection Fund Adjustment Account	717	2,917
Deferred Capital Receipts	(87)	(90)
Accumulated Absences	246	221
<b>Balance at 31 March</b>	<b>(205,209)</b>	<b>(139,194)</b>

Deferred capital receipts are amounts derived from the sales of assets that will be received in instalments over agreed periods of time. They arise principally from mortgages on sales of council houses, which form the main part of mortgages under long term debtors.

## Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when the gain is lost through a downward revaluation or impairment, when used in the provision of services and the gains are consumed through depreciation or, when the assets are disposed of and the gains realised.

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
<b>Balance at 1 April</b>	<b>(12,710)</b>	<b>(17,708)</b>
Revaluation gains	(81,935)	(13,633)
Reversal of impairment	21,779	10,858
Revaluation impairment	102	7,082
Release of revaluation gains on disposal	861	138
Depreciation adjustment	404	553
<b>Balance at 31 March</b>	<b>(71,499)</b>	<b>(12,710)</b>

### Capital Adjustment Account

The Capital adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for the financing of the acquisition or enhancement of assets. The account is debited with the cost of depreciation, impairment losses or reversals and amortisation which are charged to the Comprehensive Income and Expenditure Statement, with reconciling postings from the Revaluation Reserve to convert fair value figures to a historic basis. The account is credited with amounts provided by the Council for the costs of acquisition and enhancement of assets.

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
<b>Balance at 1 April</b>	<b>(177,777)</b>	<b>(172,104)</b>
Capital expenditure financed from;		
Capital Receipts and contributions	(2,517)	(4,365)
Revenue	(5,750)	(2,679)
Grants and Reserves	(1,641)	(783)
Major Repairs Allowance	(5,659)	(5,548)
Internal financing	(201)	(136)
Write out of revaluation gain on disposal	(861)	(139)
Disposal of assets	4,746	3,663
Depreciation, amortisation and impairment	13,949	13,835
Reversal of impairment on revaluation	(21,779)	(10,858)
Write out of revenue expenditure funded from capital under statute and loans repaid	1,055	1,337
<b>Balance at 31 March</b>	<b>(196,435)</b>	<b>(177,777)</b>

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or, eventually pay any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

		<b>2014-15</b>	<b>2013-14</b>
		<b>£,000</b>	<b>£,000</b>
	<b>Note</b>		
<b>Balance at 1 April</b>		<b>48,245</b>	<b>45,399</b>
Remeasurements of the net defined benefit liability/(asset)		11,530	707
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Account		5,084	4,705
Employers pensions contributions and direct payments to pensioners payable in the year		(3,010)	(2,566)
<b>Balance at 31 March</b>	<b>21</b>	<b>61,849</b>	<b>48,245</b>

### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and non-domestic rates income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers and business rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

	2014-15 £,000	2013-14 £,000
<b>Balance at 1 April</b>	<b>2,917</b>	<b>(1)</b>
Amount by which business rate income credited to the Comprehensive Income and Expenditure Statement is different from business rate income calculated for the year in accordance with statutory requirements	(2,105)	3,019
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(95)	(101)
<b>Balance at 31 March</b>	<b>717</b>	<b>2,917</b>

#### Accumulated Absences

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year. The amounts accrued at the end of each year reflect untaken leave, time off in lieu and flexitime balances. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	2014-15 £,000	2013-14 £,000
<b>Balance at 1 April</b>	<b>221</b>	<b>219</b>
Amount by which officer remuneration charged to the Comprehensive Income and expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	25	2
<b>Balance at 31 March</b>	<b>246</b>	<b>221</b>

### 13 Operating Activities

The cash flows for operating activities include the following items:

	2014-15 £,000	2013-14 £,000	
Housing Benefit grant	(27,531)	(26,522)	
Cash received for goods and services	(8,959)	(7,981)	
Housing rents	(28,160)	(27,310)	
Council tax receipts - Council and Parish share	(11,505)	(11,147)	
Business rates Council share	(4,313)	(4,871)	
Other grants and contributions	(2,645)	(1,631)	
Revenue Support Grant/New Homes Bonus	(5,809)	(6,092)	
Interest received	(423)	(440)	
Collection Fund -Council share	(142)	(65)	(86,059)
Housing Benefit	14,748	14,552	
Parish Precepts	4,406	4,233	
Cash paid to and on behalf of employees	16,385	17,203	
Other operating cash payments	25,602	22,070	
Revenue funded from capital under statute	1,055	1,304	
Payments to the Capital Receipts Pool	424	374	
Collection Fund -Council share	2,231	0	59,736
<b>Net cash flows from operating activities</b>	<b>(24,636)</b>	<b>(26,323)</b>	

### 14 Investing Activities

The cash flows for investing activities include the following items:

	2014-15 £,000	2013-14 £,000
Purchase of property, plant and equipment and intangible assets	14,649	11,897
Purchase of Short-term and long-term investments	254,857	256,081
Proceeds from short-term and long-term investments	(239,184)	(252,155)
Proceeds from the sale of property, plant and equipment	(5,743)	(5,576)
Other receipts from investing activities	0	(48)
	<b>24,579</b>	<b>10,199</b>

**15     Financing Activities**

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
Other receipts from financing activities	(5,363)	6,730
Other payments for financing activities	7,193	7,193
	<b>1,830</b>	<b>13,923</b>

The net debt, cash and cash equivalents, at 31 March 2015 is £158,965 comprising cash held in money market funds of £871,603 and net cash at bank overdrawn of £712,638, an increase in cash in the year of £1,772,956.

Payments for financing activities include annual interest of £7.193m relating to long term borrowing by the Housing Revenue Account, further details are provided in Note 37.

## 16 Amounts Reported for Resource Allocation 2014-15

### For the year ended 31st March 2015

The income and expenditure by service in the Comprehensive Income and Expenditure Statement has to be analysed on the basis set out in the Best Value Accounting Code of Practice. Internal management reporting is on the basis of Portfolios as set out below and this basis is then reconciled to the net cost of services and to the surplus or deficit on the provision of services in the comprehensive Income and Expenditure Statement.

Portfolio:	Finance and Staffing	Environmental Services (General Fund)	Housing (General Fund)	Housing Revenue A/c	Planning	Economic Development	Leader	Corporate and Customer Services	Strategic Planning & Transportation	Total
	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000
Fees, charges and other service income	(416)	(2,234)	(728)	(29,926)	(2,113)	0	(27)	(575)	(639)	(36,658)
Government grants	(28,043)	(6)	(58)	0	0	0	(17)	(76)	(21)	(28,221)
<b>Total income</b>	<b>(28,459)</b>	<b>(2,240)</b>	<b>(786)</b>	<b>(29,926)</b>	<b>(2,113)</b>	<b>0</b>	<b>(44)</b>	<b>(651)</b>	<b>(660)</b>	<b>(64,879)</b>
Employee expenses	711	42	0	665	0	0	0	0	0	1,418
Other service expenses	27,405	5,360	875	5,459	360	79	283	1,020	643	41,484
Operational and support service recharges	2,443	2,456	1,017	3,966	3,206	88	217	1,275	1,227	15,895
Financing, depreciation, etc.	0	371	84	11,958	16	0	2	0	3	12,434
Interest payments	0	0	0	7,193	0	0	0	0	0	7,193
<b>Total expenditure</b>	<b>30,559</b>	<b>8,229</b>	<b>1,976</b>	<b>29,241</b>	<b>3,582</b>	<b>167</b>	<b>502</b>	<b>2,295</b>	<b>1,873</b>	<b>78,424</b>
<b>Net expenditure</b>	<b>2,100</b>	<b>5,989</b>	<b>1,190</b>	<b>(685)</b>	<b>1,469</b>	<b>167</b>	<b>458</b>	<b>1,644</b>	<b>1,213</b>	<b>13,545</b>

### Reconciliation from Portfolio basis to Net Cost of Services in the Comprehensive Income and Expenditure Statement

Cost of services on Segmental Reporting (Portfolio) basis	13,545
Additional segments not included in the Portfolio analysis	1,629
Amounts not included in reports to Portfolio Holders but included in the Comprehensive Income and Expenditure Statement net cost of services	(16,539)
Amounts included in reports to Portfolio Holders but not included in the Comprehensive Income and Expenditure Statement net cost of services	(13,032)
<b>Net cost of services</b>	<b>(14,397)</b>

### Reconciliation from Portfolio basis to total income and expenditure in the Comprehensive Income and Expenditure Statement

	Portfolio analysis £,000	Services not in analysis £,000	Not reported to management £,000	Not included in Comp I & E £,000	Allocation of recharges £,000	Net cost of services £,000	Corporate amounts £,000	Total £,000
Fees, charges & other service income	(36,658)	0	0	49	(348)	(36,957)	0	(36,957)
Surplus or deficit on associates and joint ventures	0	0	0	0	0	0	0	0
Interest and investment income	0	0	0	0	0	0	(423)	(423)
Income from council tax	0	0	0	0	0	0	(11,722)	(11,722)
Business rates income and expenditure	0	0	0	0	0	0	(3,145)	(3,145)
Government grants and contributions	(28,221)	0	0	58	0	(28,163)	(6,712)	(34,875)
<b>Total Income</b>	<b>(64,879)</b>	<b>0</b>	<b>0</b>	<b>107</b>	<b>(348)</b>	<b>(65,120)</b>	<b>(22,002)</b>	<b>(87,122)</b>
Employee expenses	1,418	0	145	(198)	15,537	16,902	2,073	18,975
Other service expenses	41,484	1,629	(2,312)	(131)	194	40,864	0	40,864
Operational and support service recharges	15,895	0	0	0	(15,895)	0	0	0
Financing, depreciation, etc.	12,434	0	(14,372)	(5,617)	512	(7,043)	0	(7,043)
Interest payments	7,193	0	0	(7,193)	0	0	7,193	7,193
Precepts & levies	0	0	0	0	0	0	4,576	4,576
Payments to housing capital receipts pool	0	0	0	0	0	0	430	430
Gain or loss on disposal of non-current assets	0	0	0	0	0	0	(791)	(791)
<b>Total operating expenses</b>	<b>78,424</b>	<b>1,629</b>	<b>(16,539)</b>	<b>(13,139)</b>	<b>348</b>	<b>50,723</b>	<b>13,481</b>	<b>64,204</b>
<b>Surplus or deficit on the provision of services</b>	<b>13,545</b>	<b>1,629</b>	<b>(16,539)</b>	<b>(13,032)</b>	<b>0</b>	<b>(14,397)</b>	<b>(8,521)</b>	<b>(22,918)</b>

## Amounts Reported for Resource Allocation 2013-14

### For the year ended 31st March 2014

The income and expenditure by service in the Comprehensive Income and Expenditure Statement has to be analysed on the basis set out in the Best Value Accounting Code of Practice. Internal management reporting is on the basis of Portfolios as set out below and this basis is then reconciled to the net cost of services and to the surplus or deficit on the provision of services in the comprehensive Income and Expenditure Statement.

Portfolio:	Finance and Staffing	Environmental Services (General Fund)	Housing Revenue A/c	Housing Revenue A/c	Planning	Economic Development	Leader	Corporate and Customer Services	Strategic Planning & Transportation	Total
	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000
Fees, charges and other service income	(494)	(2,174)	(465)	(28,641)	(2,398)	0	(53)	(511)	(82)	(34,818)
Government grants	(27,679)	0	(55)	0	0	0	(21)	(17)	0	(27,772)
<b>Total income</b>	<b>(28,173)</b>	<b>(2,174)</b>	<b>(520)</b>	<b>(28,641)</b>	<b>(2,398)</b>	<b>0</b>	<b>(74)</b>	<b>(528)</b>	<b>(82)</b>	<b>(62,590)</b>
Employee expenses	325	54	0	731	0	0	0	0	0	1,110
Other service expenses	27,214	5,400	684	8,658	526	78	297	773	225	43,855
Operational and support service recharges	2,502	2,357	1,050	3,897	3,480	30	247	1,322	1,445	16,330
Financing, depreciation, etc.	0	283	74	8,097	16	0	4	0	0	8,474
Interest payments	0	0	0	7,193	0	0	0	0	0	7,193
<b>Total expenditure</b>	<b>30,041</b>	<b>8,094</b>	<b>1,808</b>	<b>28,576</b>	<b>4,022</b>	<b>108</b>	<b>548</b>	<b>2,095</b>	<b>1,670</b>	<b>76,962</b>
<b>Net expenditure</b>	<b>1,868</b>	<b>5,920</b>	<b>1,288</b>	<b>(65)</b>	<b>1,624</b>	<b>108</b>	<b>474</b>	<b>1,567</b>	<b>1,588</b>	<b>14,372</b>

### Reconciliation from Portfolio basis to Net Cost of Services in the Comprehensive Income and Expenditure Statement

Cost of services on Segmental Reporting (Portfolio) basis	14,372
Additional segments not included in the Portfolio analysis	1,127
Amounts not included in reports to Portfolio Holders but included in the Comprehensive Income and Expenditure Statement net cost of services	(4,360)
Amounts included in reports to Portfolio Holders but not included in the Comprehensive Income and Expenditure Statement net cost of services	(13,350)
<b>Net cost of services</b>	<b>(2,211)</b>

### Reconciliation from Portfolio basis to total income and expenditure in the Comprehensive Income and Expenditure Statement

	Portfolio analysis £,000	Services not in analysis £,000	Not reported to management £,000	Not included in Comp I & E £,000	Allocation of recharges £,000	Net cost of services £,000	Corporate amounts £,000	Total £,000
Fees, charges & other service income	(34,818)	0	0	27	(328)	(35,119)	0	(35,119)
Surplus or deficit on associates and joint ventures	0	0	0	0	0	0	0	0
Interest and investment income	0	0	0	0	0	0	(439)	(439)
Income from council tax	0	0	0	0	0	0	(11,268)	(11,268)
Business rates income and expenditure	0	0	0	0	0	0	(1,833)	(1,833)
Government grants and contributions	(27,772)	0	0	55	0	(27,717)	(7,083)	(34,800)
<b>Total Income</b>	<b>(62,590)</b>	<b>0</b>	<b>0</b>	<b>82</b>	<b>(328)</b>	<b>(62,836)</b>	<b>(20,623)</b>	<b>(83,459)</b>
Employee expenses	1,110	0	143	(348)	16,085	16,990	2,043	19,033
Other service expenses	43,855	1,127	(893)	(3,342)	65	40,812	0	40,812
Operational and support service recharges	16,330	0	0	0	(16,331)	(1)	0	(1)
Financing, depreciation, etc.	8,474	0	(3,610)	(2,549)	509	2,824	0	2,824
Interest payments	7,193	0	0	(7,193)	0	0	7,193	7,193
Precepts & levies	0	0	0	0	0	0	4,400	4,400
Payments to housing capital receipts pool	0	0	0	0	0	0	396	396
Gain or loss on disposal of non-current assets	0	0	0	0	0	0	(1,338)	(1,338)
<b>Total operating expenses</b>	<b>76,962</b>	<b>1,127</b>	<b>(4,360)</b>	<b>(13,432)</b>	<b>328</b>	<b>60,625</b>	<b>12,694</b>	<b>73,319</b>
<b>Surplus or deficit on the provision of services</b>	<b>14,372</b>	<b>1,127</b>	<b>(4,360)</b>	<b>(13,350)</b>	<b>0</b>	<b>(2,211)</b>	<b>(7,929)</b>	<b>(10,140)</b>

## 17 Acquired and Discontinued Operations

There are no transactions to report under these headings in 2014-15 or in 2013-14.

## 18 Members Allowances

The total of Members' allowances paid in the year was £373,250 (£369,759 in 2013-14). Further information is available upon request from the Democratic Services Manager, South Cambridgeshire District Council, South Cambridgeshire Hall, Cambourne Business Park, Cambourne, Cambridge, CB23 6EA.

## 19 Officers' Remuneration

The number of employees, excluding Senior Officers shown below, whose remuneration was £50,000 or more were:

<b>Remuneration band</b>	<b>2014-15 number of employees</b>	<b>2013-14 number of employees</b>
£50,000 - £54,999	4	6
£55,000 - £59,999	4	4
£60,000 - £64,999	1	1
£65,000 – £69,999	0	2

Remuneration for these purposes includes all sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as these sums are chargeable to UK income tax) and the money value of any other benefits other than in cash. As remuneration includes redundancy and compensation for loss of office, the number of employees in each salary band can vary from year to year. Pension contributions payable by either the employee or employer are excluded.

### Exit Packages

Exit packages are those that have been agreed by the Authority, i.e. those packages for which the Authority is demonstrably committed and, have been paid in 2014-15 or are committed to be paid within 12 months. The costs included are those termination benefits defined and measured in accordance with the Code of Practice and include all relevant redundancy costs, pension contributions in respect of early retirement, ex gratia payments and other departure costs.

Exit package cost band (including special payments)	No. of compulsory redundancies		No. of other departures agreed		Total cost of exit packages in each band	
	2014-15	2013-14	2014-15	2013-14	2014-15 £,000	2013-14 £,000
£0 - £20,000	3	3	0	0	25	31
£20,001 - £40,000	0	1	0	1	0	50
£40,001- £60,000	1	3	0	0	45	154
£60,001 - £80,000	0	2	0	0	0	131
<b>Total</b>	<b>4</b>	<b>9</b>	<b>0</b>	<b>1</b>	<b>70</b>	<b>366</b>

## Senior Officer Remuneration

In 2014-15 Senior Officers whose salary is less than £150,000 but equal to or more than £50,000 per year were:

		Actual Salary Paid £	Returning Officer Fees £	Election Fees £	Benefits in Kind etc. £	Compensation for loss of office £	Total Remuneration excluding pension contributions £	Employers Pension contributions £	Total Remuneration including pension contributions £
<b>Chief Executive</b>	<b>2014-15</b>	122,412	16,261	0	0	0	138,673	27,709	166,382
	2013-14	121,200	12,398	0	0	0	133,598	26,300	159,898
<b>Executive Director (Corporate Services)</b>	<b>2014-15</b>	104,242	0	540	0	0	104,782	21,057	125,839
	2013-14	104,001	0	340	0	0	104,341	22,568	126,909
<b>Director of Health &amp; Environmental Services</b>	<b>2014-15</b>	80,095	0	0	0	0	80,095	16,179	96,274
	2013-14	76,640	0	0	0	0	76,640	16,631	93,271
<b>Director of Housing</b>	<b>2014-15</b>	80,095	0	0	0	0	80,095	0	80,095
	2013-14	76,640	0	0	0	0	76,640	0	76,640
<b>Director of New Communities &amp; Planning</b>	<b>2014-15</b>	80,095	0	0	0	0	80,095	16,179	96,274
	2013-14	76,640	0	0	0	0	76,640	16,631	93,271

## 20 External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts and certification of grant claims and returns:

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
Auditing Fee	69	68
Certifying grant claims and returns	18	16
	<b>87</b>	<b>84</b>

In addition, during the year, rebates were received from the Audit Commission:

- £7,801 – auditing fee
- £5,858 – certifying grant claims and returns

## 21 Defined Benefit Pension Scheme

The Council participates in the national Local Government Pension Scheme which is a funded defined benefit (final salary) scheme and which also provide historic unfunded discretionary benefits, both of which are administered by Cambridgeshire County Council. With the funded scheme, the Council (the employer) and employees both pay contributions into the pension fund with the employer's contribution calculated every three years at a level intended to balance the scheme assets and liabilities over a twenty year period.

### Transactions Relating to Post-Employment Benefits:

The cost of retirement benefits is recognised in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment benefits is reversed out of the General Fund and Housing Revenue Account via the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

	Local Government Pension Scheme £,000		Discretionary Benefits Arrangements £,000	
	2014-15	2013-14	2014-15	2013-14
<b>Cost of Services:</b>				
Service cost comprising:				
Current service cost	2,893	2,633	0	0
Past service cost	0	0	118	29
Financing and Investment Income and Expenditure				
Net interest expense	2,073	2,043	0	0
<b>Total Post-employment Benefits charged to the surplus or deficit on the Provision of Services</b>	<b>4,966</b>	<b>4,676</b>	<b>118</b>	<b>29</b>

	Local Government Pension Scheme £,000		Discretionary Benefits Arrangements £,000	
	2014-15	2013-14	2014-15	2013-14
<b>Other Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement</b>				
Remeasurement of the net defined benefit liability comprising:				
Return on scheme assets (excluding the amount included in the net interest expense)	(5,858)	(2,659)	0	0
Actuarial gains and losses arising on changes in demographic assumptions	0	(2,368)	0	0
Actuarial gains and losses arising on changes in financial assumptions	18,884	5,376	0	0
Other	(1,496)	358	0	0
<b>Total Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement</b>	<b>11,530</b>	<b>707</b>	<b>0</b>	<b>0</b>

	Local Government Pension Scheme £,000		Discretionary Benefits Arrangements £,000	
	2014-15	2013-14	2014-15	2013-14
<b>Movement in Reserves Statement</b>				
Reversal of net charges made to the surplus or deficit on the Provision of Services for post-employment benefits in accordance with the Code	(4,966)	(4,676)	(118)	(29)
Actual amount charged against the General Fund Balance for pensions in the year:	2,807	2,399	84	122
<b>Employers' contributions payable to scheme Retirement benefits payable to pensioners</b>	<b>(2,159)</b>	<b>(2,277)</b>	<b>(34)</b>	<b>93</b>

## Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council's obligation in respect of its defined benefit plan is as follows:

	Local Government Pension Scheme £,000		Discretionary Benefits Arrangements £,000	
	2014-15	2013-14	2014-15	2013-14
Present value of the defined benefit obligation	(146,612)	(123,835)	(1,734)	(2,022)
Fair value of scheme assets	86,499	77,615	0	0
Sub-total	(60,113)	(46,220)	(1,734)	(2,022)
<b>Other movements in the liability (asset):</b>				
Less capital contribution to early retirement included in scheme assets	(14)	(29)	0	0
Liability for cost of early retirement shown separately under creditors in the balance sheet	12	26	0	0
<b>Net liability arising from the defined benefit obligation</b>	<b>(60,115)</b>	<b>(46,223)</b>	<b>(1,734)</b>	<b>(2,022)</b>

## Reconciliation of the Movements in the Fair Value of Scheme Assets

	Local Government Pension Scheme £,000		Discretionary Benefits Arrangements £,000	
	2014-15	2013-14	2014-15	2013-14
<b>Opening fair value of scheme assets</b>	<b>77,615</b>	<b>72,408</b>	<b>0</b>	<b>0</b>
Interest income	3,329	3,241	0	0
Remeasurement gain/(loss):				
The return on scheme assets, excluding the amount included in the net interest expense	5,858	2,659	0	0
The effect of changes in foreign exchange rates				
Contributions from employer	2,925	2,428	0	0
Contributions from employees into the scheme	707	705	0	0
Benefits paid	(3,935)	(3,826)	(84)	(122)
Contributions in respect of unfunded benefits	0	0	84	122
<b>Closing fair value of scheme assets</b>	<b>86,499</b>	<b>77,615</b>	<b>0</b>	<b>0</b>

## Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

	<b>Funded Liabilities: Local Government Pension Scheme £,000</b>		<b>Unfunded Liabilities: Discretionary Benefits £,000</b>	
	<b>2014-15</b>	<b>2013-14</b>	<b>2014-15</b>	<b>2013-14</b>
<b>Opening balance at 1 April</b>	<b>(123,835)</b>	<b>(115,725)</b>	<b>(2,022)</b>	<b>(2,069)</b>
Current Service cost:	(2,893)	(2,633)	0	0
Interest cost	(5,402)	(5,284)	0	0
Contributions from scheme participants	(707)	(705)	0	0
Remeasurement (gains) and losses:				
Actuarial gains/losses arising from demographic assumptions	0	2,368	0	0
Actuarial gains/losses arising from changes in financial assumptions	(18,884)	(5,376)	0	0
Other	1,174	(306)	322	(46)
Past service cost:				
Losses/(gains) on curtailment	0	0	(118)	(29)
Benefits paid	3,935	3,826	84	122
<b>Closing balance at 31 March</b>	<b>(146,612)</b>	<b>(123,835)</b>	<b>(1,734)</b>	<b>(2,022)</b>

## Local Government Pension Scheme Assets comprised:

	<b>Fair value of scheme assets</b>	
	<b>2014-15</b>	<b>2013-14</b>
	<b>%</b>	<b>%</b>
Equity instruments		
Equity Securities	36%	40%
Private equity	7%	6%
Investment funds and Unit Trusts	54%	53%
Sub-total equity instruments	97%	99%
Cash and cash equivalents	3%	1%
	100%	100%

		Fair value of scheme assets	
		2014-15	2013-14
		£,000	£,000
1	Cash and cash equivalents	2,592.0	1,034.8
1 & 2	Equity securities (by industry type):		
	Consumer	8,567.1	6,777.0
	Manufacturing	5,302.9	6,405.2
	Energy and Utilities	2,437.0	2,750.5
	Financial Institutions	7,074.3	7,830.1
	Health and care	4,211.3	2,288.3
	Information Technology	3,910.9	4,641.2
	Other	0.0	215.5
	Sub-total equity	31,503.5	30,907.8
	Private equity:		
3	All (UK & Overseas)	6,132.6	4,617.0
	Sub-total private equity	6,132.6	4,617.0
3	Investment funds and Unit Trusts		
	Equities	26,646.8	24,956.5
	Bonds	13,188.7	11,830.9
	Other	6,435.4	4,268.2
	Sub-total other investment funds	46,270.9	41,055.6
<b>Total assets</b>		<b>86,499.0</b>	<b>77,615.2</b>

### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on the assumptions about mortality rates, salary levels etc.

Both the Local Government pension Scheme and discretionary benefits liabilities have been estimated by Hymans Robertson LLP, an independent firm of actuaries, estimates for the fund being based on the latest full valuation of the scheme as at 31 March 2013.

The significant assumptions used by the actuary have been:

**Local Government Pension Scheme  
assumptions**

**2014-15**

**2013-14**

Long-term expected rate of return on assets in the scheme:

**Mortality assumptions**

Longevity at 65 for current pensioners:

Men	22.5 years	22.5 years
Women	24.5 years	24.5 years

Longevity at 65 for future pensioners:

Men	24.4 years	24.4 years
Women	26.9 years	26.9 years

Rate of increase in salaries	4.3%	4.6%
Rate of increase in pensions	2.4%	2.8%
Rate for discounting scheme liabilities	3.2%	4.3%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumption in longevity, for example, assume that life expectancy increases (or decreases) for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

**Impact on the Defined Benefit Obligation in the Scheme  
at 31 March 2015:**

	<b>Increase in Assumption £,000</b>	<b>Increase in Employer Liability %</b>
Longevity (increase or decrease in year 1)	4,450	3%
Rate of increase in salaries (increase by 0.5%)	4,590	3%
Rate of increase in pensions (increase by 0.5%)	9,920	7%
Rate for discounting scheme liabilities (increase by 0.5%)	14,813	10%

### Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant rate as possible. A strategy has been agreed with the scheme's actuary to achieve a funding level of 100% over the next 20 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed on 31 March 2016.

The scheme will need to take account of the national changes to the scheme under the Public pensions Services Act 2013. Under the Act, the local Government pension Scheme in England and Wales and other main existing public service schemes may not provide benefits in relation to service after 31 March 2014 (or service after 31 March 2015 for other main existing public service pension schemes in England and Wales). The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The estimated contributions by the employer in 2015-16 are £3,055,000. In addition, the employer has contributed approximately £198,370 in 2014-15 to an internal reserve.

## 22 Events after the Balance Sheet Date

The un-audited Statement of Accounts were authorised for issue by the Executive Director – Corporate Services on 26 June 2015 and the audited accounts were authorised for issue on 25 September 2015. There are no post balance sheet events.

## 23 Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows the reader to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Central Government is responsible for providing the statutory framework within which the Council operates and provides the majority of its funding in the form of grants and prescribes the terms of many transactions that the Council has with other parties, for example Collection Fund surplus or deficit. Details of transactions with government departments and Precepting authorities are set out in Note 34 and the Collection Fund Statement.

Members of the Council have direct control over the Council's financial and operating policies. The total of Members' allowances paid in 2014-15 is shown in Note 18.

In 2014-15, South Cambs Limited trading as Ermine Street Housing began trading. The company is wholly owned by the Council, transactions between this organisation and the Council are accounted within the Council's group accounts, beginning on page 91.

In 2014-15, there were no reported material related party transactions that are not disclosed elsewhere in the accounts.

## 24 Leases

There were no finance lease agreements during 2014-15.

The Council has no operating leases. Payments of £858,226 in respect of vehicle contract hire were made in 2014-15 (£1,015,548 in 2013-14).

The future minimum contract hire payments due under non-cancellable agreements in future years are:

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
Not later than one year	694	758
Later than one year and not later than five years	630	1,285
	<b>1,324</b>	<b>2,043</b>

## 25 Intangible Assets

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licences and software.

All software is given a finite useful life based on assessments of the period that the software is expected to be of use to the Authority and is reviewed annually, the useful lives assigned to the software used by the Authority are:

Cash Receipting System	5 years
Financial Management System	5 years
Corporate DIP System	5 years
Other	up to 5 years

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £98,563 charged to revenue in 2014-15 was charged to the IT administration cost centre and then absorbed as an overhead across all the service headings in the net expenditure of services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on Intangible Asset balances during the year is as follows:

	Intangible Assets 2014-15 £,000	Intangible Assets 2013-14 £,000
<b>Balance at start of year</b>		
Gross carrying amount	650	574
accumulated amortisation	(366)	(266)
<b>Net carrying amount at start of year</b>	<b>284</b>	<b>308</b>
Additions		
Purchases	68	76
Amortisation for the period	(98)	(100)
<b>Net carrying amount at end of year</b>	<b>254</b>	<b>284</b>
Comprising:		
Gross carrying amounts	718	650
Accumulated depreciation	(464)	(366)
	<b>254</b>	<b>284</b>

## 26 Impairment Losses

Impairment is first charged to the Revaluation Reserve where an existing credit is available, the balance being recognised and charged to the surplus or deficit on the provision of services. Revaluation impairment incurred during the year and the reversal of prior year impairment previously recognised in the Comprehensive Income and Expenditure Account, is identified below:

	<b>2014-15 £,000</b>	<b>2013-14 £,000</b>
Council dwellings		
Impairment	2,340	9,180
Charge to Revaluation Reserve	(392)	(6,958)
Reversal	(20,729)	(10,276)
Other Land and Buildings		
Impairment	309	122
Charge to Revaluation Reserve	(114)	(46)
Reversal	(709)	(562)
Infrastructure		
Impairment	102	120
Heritage Assets		
Impairment	0	625
Charge to Revaluation Reserve	0	(625)
Surplus assets held for sale		
Reversal	(322)	0
Surplus assets not held for sale		
Impairment	0	6
Charge to Revaluation Reserve	0	(6)
Reversal	(19)	(19)

## **27 Property, Plant and Equipment, Surplus assets held for sale and Heritage Assets**

Depreciation starting in the year after acquisition is provided for on non-current assets by writing down the cost (or re-valued amount) less estimated residual value, on a straight-line basis to the appropriate revenue account over the following periods:

Council dwellings – 15/51 years,

Buildings other than dwellings – 9/40 years,

Vehicles, plant and equipment – 3/14 years.

No depreciation is charged on Heritage assets, surplus assets held for sale or freehold land in accordance with standard accounting policies. The depreciation charged on dwelling stock is reversed out at 31 March each year when the housing stock is re-valued so this charge has no impact on the fair value of the housing stock as recorded in the Balance Sheet.

**Property, Plant and Equipment** for the financial year 2014-15

	<b>Council dwellings £,000</b>	<b>Other land and buildings £,000</b>	<b>Vehicles, Plant and Equipment £,000</b>	<b>Infrastructure assets £,000</b>	<b>Surplus Assets held not for sale £,000</b>	<b>Total Property Plant and Equipment £,000</b>
<b>Cost or valuation</b>						
<b>At 1 April 2014</b>	<b>373,360</b>	<b>22,122</b>	<b>5,988</b>	<b>95</b>	<b>91</b>	<b>401,656</b>
Inter-asset transfer	(129)	129	0	0	0	0
Additions	11,330	347	879	913	388	13,857
Revaluation increases / (decreases) recognised in the Revaluation Reserve	67,285	1,682	0	0	40	69,007
Revaluation increases / (decreases) recognised in the Surplus/Deficit on the Provision of Services	(1,948)	(195)	0	(102)	0	(2,245)
Derecognition-disposals	(2,297)	(72)	0	0	0	(2,369)
<b>At March 2015</b>	<b>447,601</b>	<b>24,013</b>	<b>6,867</b>	<b>906</b>	<b>519</b>	<b>479,906</b>
<b>Accumulated Depreciation and impairment</b>						
<b>At 1 April 2014</b>	<b>0</b>	<b>(407)</b>	<b>(3,532)</b>	<b>(79)</b>	<b>0</b>	<b>(4,018)</b>
Depreciation Charge	(10,789)	(333)	(476)	(7)	0	(11,605)
Depreciation written out to the Revaluation Reserve	171	8	0	0	0	179
Depreciation written out to the Surplus/Deficit on the Provision of Services	10,618	333	0	0	0	10,951
Derecognition-disposals	0	0	0	0	0	0
<b>At March 2015</b>	<b>0</b>	<b>(399)</b>	<b>(4,008)</b>	<b>(86)</b>	<b>0</b>	<b>(4,493)</b>
<b>Net Book Value</b>						
<b>At March 2014</b>	<b>373,360</b>	<b>21,715</b>	<b>2,456</b>	<b>16</b>	<b>91</b>	<b>397,638</b>
<b>At March 2015</b>	<b>447,601</b>	<b>23,614</b>	<b>2,859</b>	<b>820</b>	<b>519</b>	<b>475,413</b>

**Property, Plant and Equipment** for the financial year 2013-14

	<b>Council dwellings £,000</b>	<b>Other land and buildings £,000</b>	<b>Vehicles, Plant and Equipment £,000</b>	<b>Infrastructure assets £,000</b>	<b>Surplus Assets held not for sale £,000</b>	<b>Total Property Plant and Equipment £,000</b>
<b>Cost or valuation</b>						
<b>At 1 April 2013</b>	<b>372,528</b>	<b>21,364</b>	<b>5,431</b>	<b>95</b>	<b>60</b>	<b>399,478</b>
Inter-asset transfer	(57)	57	0	0	0	0
Additions	9,750	249	557	120	0	10,676
Revaluation increases / (decreases) recognised in the Revaluation Reserve	(4,616)	578	0	0	31	(4,007)
Revaluation increases / (decreases) recognised in the Surplus/Deficit on the Provision of Services	(2,222)	(76)	0	(120)	0	(2,418)
Derecognition-disposals	(2,023)	(50)	0	0	0	(2,073)
<b>At March 2014</b>	<b>373,360</b>	<b>22,122</b>	<b>5,988</b>	<b>95</b>	<b>91</b>	<b>401,656</b>
<b>Accumulated Depreciation and impairment</b>						
<b>At 1 April 2013</b>	<b>0</b>	<b>(185)</b>	<b>(3,082)</b>	<b>(68)</b>	<b>0</b>	<b>(3,335)</b>
Depreciation Charge	(10,371)	(485)	(450)	(11)	0	(11,317)
Depreciation written out to the Revaluation Reserve	546	4	0	0	0	550
Depreciation written out to the Surplus/Deficit on the Provision of Services	9,825	259	0	0	0	10,084
Derecognition-disposals	0	0	0	0	0	0
<b>At March 2014</b>	<b>0</b>	<b>(407)</b>	<b>(3,532)</b>	<b>(79)</b>	<b>0</b>	<b>(4,018)</b>
<b>Net Book Value</b>						
<b>At March 2013</b>	<b>372,528</b>	<b>21,179</b>	<b>2,349</b>	<b>27</b>	<b>60</b>	<b>396,143</b>
<b>At March 2014</b>	<b>373,360</b>	<b>21,715</b>	<b>2,456</b>	<b>16</b>	<b>91</b>	<b>397,638</b>

**Surplus assets held for sale**

	<b>Assets held for sale 2014-15 £,000</b>	<b>Assets held for sale 2013-14 £,000</b>
<b>Cost or valuation</b>		
<b>At 1 April</b>	<b>807</b>	<b>1,255</b>
Inter-asset transfer	0	625
Additions	724	1,145
Revaluation increases / (decreases) recognised in the Revaluation Reserve	1,292	(628)
Revaluation increases / (decreases) recognised in the Surplus/Deficit on the Provision of Services	0	0
Derecognition-disposals	(2,378)	(1,590)
<b>At March</b>	<b>445</b>	<b>807</b>
<b>Accumulated impairment</b>		
<b>At 1 April</b>	<b>0</b>	<b>0</b>
Impairment losses/ (reversals) recognised in the Revaluation Reserve	0	0
Impairment losses/ (reversals) recognised in the Surplus/Deficit on the Provision of Services	0	0
<b>At March</b>	<b>0</b>	<b>0</b>
<b>Net Book Value</b>		
<b>Opening balance</b>	<b>807</b>	<b>1,255</b>
<b>Closing balance</b>	<b>445</b>	<b>807</b>

## Heritage Assets

Heritage assets are those assets that are intended to be held in trust for future generations because of their cultural, environmental or historical associations and include historical buildings, civic regalia and works of art.

Heritage assets held include St Denys' Church, East Hatley which is owned and maintained by the Council and is included in the Council's accounts at insurance valuation, the property has been transferred to assets held for sale, in accordance with the Statement of Accounting Policies. Other heritage assets held include civic regalia, Landbeach Tithe Barn, a woven wall hanging and two vases, these items not considered to be of material value.

	Heritage Assets 2014-15 £,000	Heritage Assets 2013-14 £,000	Heritage Assets 2012-13 £,000	Heritage Assets 2011-12 £,000	Heritage Assets 2010-11 £,000
<b>Valuation</b>					
<b>At 1 April</b>	<b>0</b>	<b>625</b>	<b>625</b>	<b>610</b>	<b>580</b>
Revaluation increases / (decreases) recognised in the Revaluation Reserve	0	0	0	15	30
Transfer to surplus assets held for sale	0	(625)			
<b>At 31 March</b>	<b>0</b>	<b>0</b>	<b>625</b>	<b>625</b>	<b>610</b>
<b>Accumulated impairment</b>					
<b>At 1 April</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Impairment losses/ (reversals) recognised in the Revaluation Reserve	0	0	0	0	0
<b>At 31 March</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Book Value</b>					
<b>Opening balance</b>	<b>0</b>	<b>625</b>	<b>625</b>	<b>610</b>	<b>580</b>
<b>Closing balance</b>	<b>0</b>	<b>0</b>	<b>625</b>	<b>625</b>	<b>610</b>

## Revaluations

The Council carries out a programme that ensures that all Property, Plant and Equipment required to be measured at fair value is re-valued at least every five years.

Valuations on the bases set out in the statement of accounting policies have been carried out for:

- a) Council dwellings and non-operational assets relating to the Housing Revenue Account as at 31 March 2015 by Mr Paul Gedge, MRICS, District Valuer, East of England; and
- b) Other land and buildings and valued as at 31 March 2015 by Mr Paul Gedge, MRICS, District Valuer, East of England.

The Council is not aware of any events or circumstances which indicate that the amounts stated in the balance sheet for non-current assets may not be realisable, as at the balance sheet date. Council dwellings are valued on the prescribed basis set out in note 38.

An analysis of non-current assets is:

	<b>31 March 2015 (numbers)</b>	<b>31 March 2014 (numbers)</b>
Council dwellings (HRA & GF)	5,412	5,442
Offices/communal rooms	48	46
Depot and workshop (leased)	1	1
Country Park, visitors centre and toilet block (99 year lease granted to Cambridge Sports Lake Trust Ltd at 31 March 2008)	0	0
Car parks:		
Histon and Melbourn - 99 year lease		
Linton - 125 year lease granted in 2010-11		
Sawston - 99 year lease granted in 2009-10	0	0
Land- various sites	30.23 acres	30.23 acres
- Swavesey	1.3 hectares	0

Capital commitments as at 31 March 2015 were £0.334 million on Housing and £0.257 million on General Fund, but these commitments are more than covered by usable housing capital receipts and from earmarked reserves in the General Fund.

## 28 Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed.

Capital expenditure was financed as follows:

	2014-15 £,000	2013-14 £,000
<b>Opening capital financing requirement</b>	<b>209,060</b>	<b>208,826</b>
Expenditure		
Intangible assets	68	76
Non-current assets	14,581	11,821
Revenue funded from capital under statute (REFCUS)	1,055	1,304
Financing		
Capital Receipts and contributions	(2,517)	(4,397)
Revenue	(5,750)	(2,796)
Grant and Reserves	(1,641)	(784)
Major Repairs Allowance	(5,659)	(5,548)
Minimum Revenue Provision	<u>(201)</u>	<u>(136)</u>
	(64)	(460)
Internal financing from Housing capital receipts	0	694
<b>Closing capital financing requirement</b>	<b>208,996</b>	<b>209,060</b>
Increase/(decrease) in underlying need to borrow	(64)	235

Legislation allows some items to be funded from capital resources that under normal accounting practice would be charged to surplus or deficit on the provision of Services; expenditure for this purpose is shown below.

	2014-15 £,000	2013-14 £,000
<b>Balance as at 1 April</b>	<b>0</b>	<b>0</b>
Improvement Grants	743	775
Other	312	530
Written out	(1,055)	(1,305)
<b>Balance as at 31 March</b>	<b>0</b>	<b>0</b>

## 29 Inventories

The Council's inventories at 31 March 2015 were £53,139 (£47,069 in 2013-14) comprising primarily refuse and recycling bins and sacks, catering and postage.

## 30 Short Term Debtors

<b>Debtors</b>	<b>31 March 2015 £,000</b>	<b>31 March 2014 £,000</b>
Government Departments - other	665	675
Government Departments - Business Rates(net)	0	3,774
Council Tax	174	144
Business rates	200	500
Housing Rents	462	430
Cambridgeshire County Council	74	782
Cambridgeshire Fire Authority	0	75
Cambridge City Council	6	70
Sundry Debtors	4,939	1,521
	<b>6,520</b>	<b>7,971</b>
<b>Provision for Doubtful Debts</b>		
Council Tax -District Council share	(65)	(59)
Business Rates- District Council share	(321)	(320)
Housing	(369)	(377)
Sundry Debtors	(1,730)	(1,391)
	<b>(2,485)</b>	<b>(2,147)</b>
<b>Total Debtors</b>	<b>4,035</b>	<b>5,824</b>

The credit risk associated with accounts payable to the Council is reflected in the provisions made in the accounts for doubtful debts the methodology applied being given in Note 35.

### 31 Short Term Creditors

	31 March 2015 £,000	31 March 2014 £,000
Government Departments - other	(883)	(657)
Government Departments - Business Rates	(1,283)	0
Council Tax	(118)	(110)
Business Rates	(446)	(472)
Housing Rents	(642)	(641)
Cambridgeshire County Council	(1,641)	(617)
Cambridgeshire Police Authority	(188)	(93)
Cambridgeshire Fire Authority	(92)	(33)
Cambridge City Council	(58)	(14)
Sundry Creditors	(5,649)	(4,322)
Developers Contributions	(2,714)	(2,156)
<b>Total Creditors</b>	<b>(13,714)</b>	<b>(9,115)</b>

#### Developer's contributions

\*\*Developers' contributions are monies received from developers under section 106 of the Town and Country Planning Act 1990 which contribute to the infrastructure costs for drainage and to community arts and development and are detailed below:

	Balance at 31 March 2014 £,000	Movement during year £,000	Balance at 31 March 2015 £,000
<b>Capital</b>			
Commuted Sums	(82)	0	(82)
Partnership works on Awarded Watercourses	(315)	64	(251)
Drainage	(20)	(1)	(21)
Affordable Housing S106	(1,522)	(455)	(1,977)
<b>Revenue</b>			
Sustainability S106 Orchard Park	(69)	15	(54)
Public Art S106 Orchard Park	(50)	0	(50)
Community Development S106	(11)	0	(11)
Electoral Arrangements	(16)	(55)	(71)
Waste Management	(71)	(126)	(197)
	<b>(2,156)</b>	<b>(558)</b>	<b>(2,714)</b>
<b>Capital</b>	(1,939)	(392)	(2,331)
<b>Revenue</b>	(217)	(166)	(383)
	<b>(2,156)</b>	<b>(558)</b>	<b>(2,714)</b>

## 32 Provisions

Provisions included in the balance sheet consist of provisions for bad and doubtful debts, which have been netted off debtors and Accumulated Compensated Absences of £246,414 as shown in the Balance Sheet and Note 12.

New arrangements for the retention of business rates came into effect on 1 April 2013, at which time the Council assumed liability for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list, which will include amounts that were paid over to central Government in respect of 2012-13 and prior years. A provision for these liabilities of £1.6m has been recognised in the 2014-15 accounts, and the in-year movement is shown in Note 35.

The Council is a defendant in proceedings brought by a group of property search companies for refund of fees paid to the Council to access land charges data. In the current litigation the Council faces a claim of approximately £174,350 including interest and costs; a provision for this amount has been included in the service account.

### 33 Contingent Liabilities

Contingent liabilities as at the balance sheet date include:

1. The Council has an equity share scheme for the elderly under which Council owns part shares in approximately 295 properties. The terms of the leases include an obligation for the Council to buy back the equity share upon surrender by the tenant or his/her executors. There are also other equity share schemes covering approximately 72 properties where a similar obligation exists. The Council would then look to resell the properties under the equity share schemes so that the in and out transactions would have had an approximately nil financial effect.
2. During 2010-11, 213 properties were transferred from the Housing Revenue Account to the General Fund. Any potential liability relates to the remaining properties in the Housing Revenue Account and cannot be quantified at this time;
3. A group of property search companies have intimated that they may bring a claim against all English and Welsh local authorities for alleged anti-competitive behaviour. It is not clear what the value of any such claim would be against the Council.

**34 Grant Income**

The Council credited the following grants and contributions to the Comprehensive Income and Expenditure Statement in 2014-15.

	<b>2014-15 £,000</b>	<b>2013-14 £,000</b>
<b>Credited to services</b>		
Department for Work and Pensions Housing Benefit Administration, Discretionary and Fraud	(27,855)	(27,743)
Cabinet Office Electoral registration	(100)	(16)
Department for Environment, Food and Rural Affairs Section 31 Grant	(5)	(7)
Department of Communities and Local Government NNDR Cost of Collection Allowance	(220)	(219)
Council tax /Business Rates	(320)	(49)
Improvement Grant	(257)	(249)
Other grant	(645)	0
Cambridgeshire County Council Other contributions	(21)	(40)
Homes and Communities Agency Growth Agenda/ New Communities	(753)	0
Private Sector S106 contributions	(6)	(26)
Other	(243)	(20)
Contributions from other authorities	(1)	(426)
	<b>(30,426)</b>	<b>(28,795)</b>
<b>Credited to Taxation and Non-specific Grant Income</b>		
Department of Communities and Local Government Revenue Support Grant	(2,608)	(3,426)
New Homes Bonus	(3,201)	(2,666)
Other non-ringfenced Government Grant	(74)	(579)
	<b>(5,883)</b>	<b>(6,671)</b>

### 35 Financial Instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. The Council has the following financial instruments:

- financial liabilities: trade payables and long term borrowing
- financial assets: loans and receivables comprising bank deposits, trade receivables, investments, shares and long term mortgages

The Council has given interest free loans, repayable on the sale/transfer of charged properties, which have not been classified as financial instruments. These loans are included in the balance sheet as long term debtors', the outstanding amount was £324,542 as at 31 March 2015 (£324,542 in 2013-14).

#### Categories of Financial Instrument

The following categories of financial instrument are carried in the balance sheet:

	Long Term		Current	
	31 March 2015 £,000	31 March 2014 £,000	31 March 2015 £,000	31 March 2014 £,000
<b>Investments</b>				
Loans, shares and receivables	3,156	2,000	39,644	25,127
<b>Debtors</b>				
Loans and receivables	0	0	5,800	2,300
<b>Borrowings</b>				
Long term borrowing	(205,123)	(205,123)	0	0
<b>Creditors and receipts in advance</b>				
Financial liabilities at amortised cost	0	0	(7,368)	(4,988)
	<b>(201,967)</b>	<b>(203,123)</b>	<b>38,076</b>	<b>22,439</b>

### Income, Expense, Gains and Losses

The following items of income, expense, gain or loss are reflected in the comprehensive income and expenditure statement in respect of financial instruments.

	<b>2014-15</b>		<b>2013-14</b>	
	<b>Financial liabilities at amortised cost £,000</b>	<b>Financial Assets, loans &amp; receivables £,000</b>	<b>Financial liabilities at amortised cost £,000</b>	<b>Financial Assets, loans &amp; receivables £,000</b>
Interest expense	7,193	0	7,193	0
<b>Total expense in surplus or deficit on the provision of services</b>	<b>7,193</b>	<b>0</b>	<b>7,193</b>	<b>0</b>
Interest income		(423)	0	(439)
<b>Total income in surplus or deficit on the provision of services</b>	<b>0</b>	<b>(423)</b>	<b>0</b>	<b>(439)</b>

### Fair Value of Assets and Liabilities

Financial liabilities and assets are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of cash flows that will take place over the remaining term of the instruments, using the following assumptions.

For trade payables, bank deposits and trade receivables, being of short duration, and for long term mortgages, being at variable rates, the carrying value in the balance sheet is considered approximate to their fair value.

For investments, which are mainly at fixed rates, fair value has not been calculated and the Code has not been complied with in this respect.

Estimated ranges of interest rates at 31 March 2015 of 2.41% to 2.34% (3.36% to 3.37% at 31 March 2014) for loans from the Public Works Loans Board based on premature repayment rates at that date.

Fair value is the amount determined by knowledgeable, willing parties in an arm's length transaction.

The fair values are calculated as follows:

	31 March 2015		31 March 2014	
	Carrying amount £,000	Fair value £,000	Carrying amount £,000	Fair value £,000
<b>Financial liabilities at amortised cost</b>				
Creditors and receipts in advance	(7,368)	(7,368)	(4,988)	(4,988)
Long term borrowing	(205,123)	(266,777)	(205,123)	(209,804)
<b>Loans and receivables</b>				
Current debtors	5,800	5,800	2,300	2,300
Current investments	39,694	39,694	25,127	25,127
Long term investments	3,156	3,156	2,000	2,000

The fair value of the liabilities is greater than the carrying amount because the Council's loan portfolio includes fixed rate loans where the interest rate payable is greater than the prevailing rates at the balance sheet date.

The financial risks arising from financial instruments are:

#### a) Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are only made with banks and financial institutions which are included as counterparties in the Council's Investment Strategy, which regards the successful identification, monitoring and control of risk to be the prime criteria. The Council has a policy of tiered maximum investments with the up-most limit not more than £7.5 million of its surplus balances to any one institution.

With no historical experience of default, the exposure to credit risk on bank deposits and investments is not considered material. The main exposure to credit risk relates to housing rents where a provision for bad debts is made.

Where sums are owed by the Council's customers and contractual debtors the Council makes provision for doubtful debt, detailed in Note 30, based on an assessment of the risks for each type and the age of those debts, the Council does not generally extend credit beyond 21 days.

#### b) Financial assets that are either past due or impaired

The following analysis summarises the Council's analysis of its potential maximum exposure to credit risk (impairment allowance) in relation to debtors:

<b>Provisions</b>	<b>Business Rates Appeals £,000</b>	<b>Customer Debt £,000</b>	<b>Other debtors £,000</b>	<b>Total £,000</b>
<b>Balance at 1 April</b>	<b>(1,600)</b>	<b>(1,391)</b>	<b>(756)</b>	<b>(3,747)</b>
Additional provisions in 2014-15	(1,343)	(340)	(166)	(1,849)
Amounts used in 2014-15	1,280	1	167	1,448
<b>Balance at 31 March</b>	<b>(1,663)</b>	<b>(1,730)</b>	<b>(755)</b>	<b>(4,148)</b>

The Council does not normally extend credit beyond 21 days. At 31 March 2015, of the total debtor balance of £6.8 million (£7.9 million at 31 March 2014), the past due amount was £0.49 million and can be analysed as follows:

	<b>31 March 2015 £,000</b>	<b>31 March 2014 £,000</b>
<b>Customer Debts</b>		
Less than 3 months	345	1,010
More than 3 months	150	117
<b>Balance at 31 March</b>	<b>495</b>	<b>1,127</b>

#### c) Liquidity Risk

All trade and other payables are due to be paid in less than one year. The PWLB loans have maturities of between 25 and 45 years as detailed in Note 37, interest being paid half yearly, a Repayment Reserve being used to manage the future repayment of principal.

#### d) Market Risk

The Council is exposed to risk in terms of its exposure to interest rate movements on its investments as most investments are at fixed rates. Movement in interest rates can have an impact on the Council's interest receipts from investments; for example, a rise in interest rates would have the following effects:

Investments at variable rates – the interest income credited to the Income and Expenditure Account will rise

Investments at fixed rates – the fair value of the assets will fall (but the carrying amount will not change)

As most investments are at fixed rates, a sensitivity analysis for interest rate changes has not been carried out.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget which is used to update the Council's medium term financial strategy periodically during the year, this allows any adverse changes to be accommodated.

Price risk and foreign exchange risk are not applicable.

### 36 Nature and extent of risks arising from Financial Instruments

Credit risk arises from investments with banks and other financial institutions, as well as credit exposures to the Council's customers.

#### Investments

The following shows the original principal sum invested at 31 March analysed by the nature of the financial institution and by maturity, these investments are fixed time and callable deposits where the deposits are redeemed for the same value as the amount invested. The deposits are with United Kingdom banks and building societies and, therefore, no provision is made for possible loss of principal.

	<b>31 March 2015 £,000</b>	<b>31 March 2014 £,000</b>
Local Authorities	2,007	0
Ermine Street Housing	4,102	0
Clearing Banks	22,586	15,099
Banks, other	2,514	2,505
Money Market Funds	872	1,381
Building Societies with assets:		
greater than £10,000 million	11,541	9,522
between £1,500 million and £5,000 million	0	1,001
Equity Shares	50	0
Government Securities	0	0
	<b>43,672</b>	<b>29,508</b>
Less:		
Cash and cash equivalents	(872)	(2,381)
<b>Total</b>	<b>42,800</b>	<b>27,127</b>
<b>Principal Investments analysed by maturity</b>		
2014/15	0	27,000
2015/16	42,571	0
Government Securities and Equity Shares	50	0
	<b>42,621</b>	<b>27,000</b>
Accrued interest	179	127
	<b>42,800</b>	<b>27,127</b>

### 37 Long Term Liabilities

	Note	2014-15 £,000	2013-14 £,000
Liability related to defined benefit pension scheme	21	(61,849)	(48,245)
Deferred Liability -Pension		(11)	(11)
		<b>(61,860)</b>	<b>(48,256)</b>
Borrowing for HRA Self Financing		(205,123)	(205,123)
		<b>(266,983)</b>	<b>(253,379)</b>

#### Long term borrowing

Housing Revenue Account self-financing has given the Council an obligation to pay the Government a lump sum to 'buy out' of a negative housing subsidy position, in 2012 the Council obtained 41 individual loans with maturity dates between 2037 and 2057 from the Public Works Loan Board (PWLB) to finance the one-off payment. The loans have been included in the Balance Sheet at amortised cost, administration charges where incurred are charged directly to the Housing Revenue Income and Expenditure Account. An analysis of the PWLB long term liability is provided below:

Financial Instrument - PWLB loan	£,000
Repayable within 25 years	35,000
Repayable within 30 years	50,000
Repayable within 35 years	50,000
Repayable within 40 years	50,000
Repayable within 45 years	20,123
<b>Total commitment</b>	<b>205,123</b>

## **Single Entity Supplementary Financial Statements**

- ❑ **Housing Revenue Income and Expenditure Account**
- ❑ **Collection Fund**

## Housing Revenue Income and Expenditure Account

The HRA Income and Expenditure Statement shows the economic cost in the year for providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account Statement.

	2014-15	2013-14	
	£,000	£,000	
<b>INCOME</b>			
Dwelling Rents (Gross)	(27,977)	(26,703)	
Non-dwelling Rents (Gross)	(381)	(383)	
Charges for Services and Facilities	(1,402)	(1,401)	
<b>Contributions towards expenditure</b>			
General Fund	(138)	(150)	
Other Sources	(193)	(291)	
<b>Total Income</b>	<u>(30,091)</u>	<u>(28,928)</u>	
<b>EXPENDITURE</b>			
Repairs and Maintenance	4,065	3,861	
Supervision and Management			
General	1,891	1,868	
Repairs and Maintenance	1,116	989	
Special Services	2,186	2,124	
Rent, Rates and Other Charges	192	169	
Depreciation and impairment of Non-Current Assets	(7,874)	2,504	
Transfer of DLO deficit	0	0	
Treasury Management Costs	25	28	
Increased/(Decreased) Provision for Bad or Doubtful Debt	83	80	
<b>Total Expenditure</b>	<u>1,684</u>	<u>11,623</u>	
<b>Net Expenditure or Income of HRA Services as included in the whole authority</b>			
<b>Income and Expenditure Account</b>	<b>(28,407)</b>	<b>(17,305)</b>	
HRA services share of Corporate and Democratic Core	525	531	
Mortgage Interest	0	(1)	
<b>Net Expenditure or Income of HRA Services</b>	<u><b>(27,882)</b></u>	<u><b>(16,775)</b></u>	
Loss/(Gain) on sale of HRA non-current assets	Note 5	(2,066)	(1,354)
Interest payable on Self Financing Debt	Note 8	7,193	7,193
Interest and Investment Income		(49)	(26)
Pensions Interest Cost and Expected Return on			
Pension Assets		418	393
Capital grants and contributions	Note 5	(175)	(412)
<b>Deficit/(surplus) for the year on HRA services</b>		<b>(22,561)</b>	<b>(10,981)</b>

## Statement of Movement on the Housing Revenue Income and Expenditure Account

Additional items required by statute and proper practices to be taken into account in determining the movement in the Housing Revenue Account balance;

	Not e	2014-15 £,000	2013-14 £,000
(Surplus)/deficit for the year on the HRA Income and Expenditure Account		(22,561)	(10,981)
Amount by which officer remuneration on an accruals basis is different from remuneration chargeable by statute		(4)	(6)
Impairment taken to Capital Adjustment Account		18,694	7,874
(Loss)/gain on sale of HRA non-current assets		2,066	1,354
HRA share of contributions to the Pensions Reserve		(435)	(438)
Transfer from Major Repairs Reserve/Capital Asset Accounting Adjustment		(5,162)	(4,830)
Capital expenditure funded by the Housing Revenue Account		5,617	2,549
Adjustments between accounting basis and funding basis under statute	5	175	412
<b>Net increase or decrease before transfers to or from reserves</b>		<b>(1,610)</b>	<b>(4,066)</b>
Transfer to/from reserves		925	4,000
<b>Decrease/(increase) in the Housing Revenue Account balance for the year</b>		<b>(685)</b>	<b>(66)</b>
Housing Revenue Account balance brought forward		(2,493)	(2,427)
<b>Housing Revenue Account balance carried forward</b>		<b>(3,178)</b>	<b>(2,493)</b>

## The Collection Fund

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

	<b>Business Rates 2014-15 £,000</b>	<b>Council Tax 2014-15 £,000</b>	<b>Total 2014-15 £,000</b>	<b>Business Rates 2013-14 £,000</b>	<b>Council Tax 2013-14 £,000</b>	<b>Total 2013-14 £,000</b>
<b>Income</b>						
Council Tax Receivable	0	(92,606)	(92,606)	0	(89,311)	(89,311)
Business Rates Receivable	(67,999)		(67,999)	(67,245)		(67,245)
	<b>(67,999)</b>	<b>(92,606)</b>	<b>(160,605)</b>	<b>(67,245)</b>	<b>(89,311)</b>	<b>(156,556)</b>
<b>Expenditure</b>						
<i>Apportionment of previous years surplus/ (deficit)</i>						
Central Government	(2,788)	0	(2,788)	0	0	0
Cambridgeshire County Council	(502)	369	(133)	0	(79)	(79)
Cambridgeshire & Peterborough Fire Authority	(56)	21	(35)	0	(4)	(4)
Cambridgeshire Police and Crime Commissioner	0	60	60	0	(13)	(13)
South Cambridgeshire District Council	(2,231)	65	(2,166)	0	(13)	(13)
	<b>(5,577)</b>	<b>515</b>	<b>(5,062)</b>	<b>0</b>	<b>(109)</b>	<b>(109)</b>
<i>Precepts, Demands and Shares</i>						
Central Government	33,827	0	33,827	35,061	0	35,061
Cambridgeshire County Council	6,089	65,345	71,434	6,311	63,320	69,631
Cambridgeshire & Peterborough Fire Authority	676	3,742	4,418	701	3,699	4,400
Cambridgeshire Police and Crime Commissioner	0	10,562	10,562	0	10,242	10,242
South Cambridgeshire District Council	27,062	7,156	34,218	28,049	6,947	34,996
Special Expenses- Parish Precepts	0	4,406	4,406	0	4,233	4,233
	<b>67,654</b>	<b>91,211</b>	<b>158,865</b>	<b>70,122</b>	<b>88,441</b>	<b>158,563</b>
<i>Charges to Collection Fund</i>						
Write offs of uncollectable amounts	358	77	435	395	136	531
Increase/ (Decrease) in bad debt provision	(78)	54	(24)	57	38	95
Increase/(Decrease) in Provision for Appeals	158	0	158	4,001	0	4,001
Cost of Collection	220	0	220	218	0	218
Disregarded Amounts	0	0	0	0	0	0
	<b>658</b>	<b>131</b>	<b>789</b>	<b>4,671</b>	<b>174</b>	<b>4,845</b>
<b>(Surplus)/ Deficit arising during the year</b>	<b>(5,264)</b>	<b>(749)</b>	<b>(6,013)</b>	<b>7,548</b>	<b>(805)</b>	<b>6,743</b>
(Surplus)/ Deficit at brought forward 1 April	7,548	(807)	6,741	0	(2)	(2)
<b>(Surplus)/ Deficit at carried forward 31 March</b>	<b>2,284</b>	<b>(1,556)</b>	<b>728</b>	<b>7,548</b>	<b>(807)</b>	<b>6,741</b>

**Collection Fund balance:**

Attribution of (surplus) / deficit carried forward:

	<b>Business Council</b>			<b>Business Council</b>		
	<b>Rates</b>	<b>Tax</b>	<b>Total</b>	<b>Rates</b>	<b>Tax</b>	<b>Total</b>
	<b>2014-15</b>	<b>2014-15</b>	<b>2014-15</b>	<b>2013-14</b>	<b>2013-14</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>	<b>£,000</b>	<b>£,000</b>	<b>£,000</b>	<b>£,000</b>
<b>Proportional split</b>						
Central Government	1,142	0	1,142	3,774	0	3,774
Cambridgeshire County Council	206	(1,116)	(910)	679	(578)	101
Cambridgeshire Police and Crime Commissioner	0	(179)	(179)	0	(93)	(93)
Cambridgeshire and Peterborough Fire Authority	22	(64)	(42)	76	(34)	42
	1,370	(1,359)	11	4,529	(705)	3,824
District Council	914	(197)	717	3,019	(102)	2,917
<b>Deficit/(Surplus)</b>	<b>2,284</b>	<b>(1,556)</b>	<b>728</b>	<b>7,548</b>	<b>(807)</b>	<b>6,741</b>

The surplus relating to council tax transactions and deficit relating to business rates due to Central Government, Cambridgeshire County Council, Cambridgeshire Police and Crime Commissioner and Cambridgeshire and Peterborough Fire Authority on the Collection Fund as at 31 March 2015 is included as a creditor or debtor in the Council's Balance Sheet and will be distributed in subsequent financial years.

## **Notes to Single Entity Supplementary Statements**

- **Notes to the Housing Revenue Income and Expenditure Account**
- **Notes to the Collection Fund**

## Notes to the Housing Revenue Account (HRA)

### 38 Housing stock

The Housing Revenue Account includes all the expenditure and income associated with the following stock of Housing Revenue Account dwellings:

	As at 31 March 2014	Conversions/ transfers during year	Additions during year	Disposals/ adjustments during year	As at 31 March 2015
1 Bedroom	1,078	(1)	4	(4)	1,077
2 Bedroom	2,304	3	6	(6)	2,307
3 Bedroom	1,923	(8)	2	(21)	1,896
4 or more bedrooms	79	(1)	0	(1)	77
	<b>5,384</b>	<b>(7)</b>	<b>12</b>	<b>(32)</b>	<b>5,357</b>

#### Disposals

Right to Buy	29
Equity Share	0
Other	3
	<b>32</b>

The total balance sheet values of dwellings and other property and land within the HRA are;

	31 March 2015		31 March 2014	
	Asset value £,000	Depreciation £,000	Asset value £,000	Depreciation £,000
<b>Property, Plant and Equipment</b>				
Council Dwellings (HRA only)	447,601	10,789	373,360	10,371
Depreciation adjustment on revaluation		(10,789)		(10,371)
Other Land and Buildings	6,037	24	4,419	6
Depreciation adjustment on revaluation		(24)		(6)
Surplus assets held, not for sale	519		91	0
	<b>454,157</b>	<b>0</b>	<b>377,870</b>	<b>0</b>

In 2014-15, depreciation on buildings is based on the asset lives as assessed by the District Valuer. Land is not depreciated.

The dwellings are valued in accordance with Guidance on Stock Valuation for Resource Accounting issued by the Office of the Deputy Prime Minister. This requires the dwellings to be valued at open market value with vacant possession, which is then adjusted to reflect tenancies at less than open market rents by using an adjustment factor based on the ratio of local authority rents to open market rents for the relevant region. The adjustment factor for the eastern region is 39%.

The value of council dwellings (Housing Revenue Account) at 31 March 2015, based on vacant possession, was £1,147,694,151.

### 39 Capital expenditure, financing and receipts

Capital expenditure and financing relating to the HRA during the financial year was:

	2014-15 £,000	2013-14 £,000
<b>Opening capital financing requirement</b>	<b>204,429</b>	<b>205,123</b>
Expenditure		
Acquisition of land	386	0
New build - dwellings	102	391
Acquisition of existing dwellings	2,296	2,189
Improvement of housing stock and other buildings	9,331	7,515
Financing		
Capital Receipts and contributions	(898)	(2,093)
* Revenue	(5,558)	(2,454)
Grant and reserves	0	0
Major Repairs Allowance	(5,659)	(5,548)
GF Internal Financing	0	(694)
	0	(694)
<b>Closing capital financing requirement</b>	<b>204,429</b>	<b>204,429</b>

\*In addition, £58,642 was spent relating to the HRA contribution to capital expenditure on IT and software.

Capital receipts relating to the HRA during the financial year were:

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
Sale of Land	437	114
Sale of dwellings		
Right to Buy	3,249	3,449
Other	732	0
	<b>4,418</b>	<b>3,563</b>

#### 40 Impairment

Impairment is a reduction in the value of non-current assets. When this occurs through the clear consumption of economic benefit or through market value reduction, it has been identified and is written off against any revaluation gains in the Revaluation Reserve for that (group of) asset(s) until the gain is reduced to zero and then any balance is charged to Housing Revenue Income and Expenditure Account.

	<b>2014-15</b>	<b>2013-14</b>
	<b>£,000</b>	<b>£,000</b>
<b>Operational assets</b>		
Impairment charged to Housing Revenue Income and Expenditure Account (net)	(18,675)	(7,874)
Impairment charged to Revaluation Reserve	481	7,004
<b>Non-operational assets</b>		
Impairment charged to Housing Revenue Income and Expenditure Account (net)	(19)	0
Impairment charged to Revaluation Reserve	0	0
	<b>(18,213)</b>	<b>(870)</b>

## 41 Major Repairs Reserve

Previously, within the housing subsidy scheme, there was an annual allowance for major repairs which could only be used for expenditure on major repairs and/or improvements to Housing Revenue Account dwellings. The housing subsidy scheme and, therefore the Major Repairs Allowance, ceased at the end of 2011-12 with the advent of the Self Financing regime. In 2012-13 the Council was required to charge the Housing Revenue Account a notional amount for depreciation; calculated in a similar way to the major repairs allowance. The notional depreciation charge is reserved to fund similar major repairs and improvement works. The transition period will continue till 2017-18, with a full depreciation charge equivalent to the whole capital adjustment transfer being charged to the Housing Revenue Account from 2018-19.

	2014-15 £,000	2013-14 £,000
<b>Balance at 1 April</b>	<b>0</b>	<b>0</b>
Transfer to Capital Adjustment Account	(10,813)	(10,377)
Amount transferred to Statement of Movement on the HRA balance	5,154	4,829
HRA Capital expenditure charged to Major Repairs Reserve	5,659	5,548
<b>Balance at 31 March</b>	<b>0</b>	<b>0</b>

## 42 HRA share of contributions to or from the Pensions Reserve

This contribution, shown in the Statement of Movement on the Housing Revenue Income and Expenditure Account, reverses out the pensions liabilities apportioned to net operating expenditure and adds back in the payments to the pension scheme so that the adoption of International Accounting Standard 19 (IAS 19) Employee Benefits has no effect on the deficit/surplus for the year.

In view of the uncertainty over future pension costs, an additional percentage of pensionable pay has been charged against the Housing Revenue Account and placed in a reserve for use in future years (Note 6).

## 43 Rent arrears on dwellings

	As at 31 March 2015 £	As at 31 March 2014 £
Arrears	£427,330	£429,733
Arrears as a percentage of gross rents collectable	1.47%	1.53%
Provision for uncollectable amounts	£300,000	£300,000

## Notes to the Collection Fund Account

### 44 General

This account represents the transactions of the Collection Fund, which have been prepared on the accruals basis.

### 45 Council tax

The Council Tax is raised to finance local authority net expenditure which is not met from government grants, and there is one bill for each dwelling based on the valuation band in which the dwelling is placed. There is a discount scheme for dwellings with fewer than two liable persons, a benefit scheme for persons on low incomes and a reduction for people with disabilities.

The Council Tax base for tax setting purposes is calculated as:

Band	Valuation	Number of dwellings adjusted for discount, exemptions, etc.	Ratio to Band D	Band D equivalents
-A	Upto £40,000	3.8	5/9	2.1
A	Upto £40,000	2,426.5	6/9	1,617.7
B	£40,001 - £52,000	7,001.7	7/9	5,445.8
C	£52,001 - £68,000	18,969.2	8/9	16,861.5
D	£68,001 - £88,000	12,328.8	9/9	12,328.8
E	£88,001 - £120,000	8,607.5	11/9	10,520.3
F	£120,001 - £160,000	5,045.0	13/9	7,287.2
G	£160,001 - £320,000	2,497.2	15/9	4,162.0
H	More than £320,000	184.5	18/9	369.0
		<u>57,064.2</u>		<u>58,594.4</u>

Assumed rate of collection 99.6%

Tax base for tax setting purposes (number of Band D equivalent dwellings)	58,242.8
Tax rate for a Band D property	<u>£1,566.05</u>
Estimated income due	<u>£91,211,120</u>

Actual income due	
Net of write offs and provisions	£92,474,935
	<u>£92,474,935</u>
Difference in income due to variations in tax base and rate of collection	<u>£1,263,815</u>

## **46 Income from business rates**

The Council collects non-domestic rates for its area based on local rateable values multiplied by a uniform rate set by Central Government. The total non-domestic rateable value as at 31 March 2015 was £175,468,813 and the standard uniform rate was 48.2 pence in the £, and the small business uniform rate 47.1 pence in the £.

# **Group Accounts**

**For South Cambridgeshire District Council  
and South Cambs Ltd**

## **Group Accounts for the year ended 31 March 2015**

### **Introduction**

In order to provide a full picture of the economic and financial activities of the Council and its exposure to risk, the accounting statements of material subsidiary companies are consolidated with those of the Council. The resulting Group Accounts are presented in addition to the Council's single entity accounts. They include the core accounting statements, similar in presentation and purpose to the Council's accounts, and any explanatory notes considered necessary to explain material movements from the single entity accounts. Where no notes are given, users of the accounts should refer to the notes in the single entity accounts.

Group accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting, consolidating any material subsidiary, associate or joint venture entities over which the Council exercises control or influence. The basis for determining the Group Boundary is as set out in the Council's Accounting Policies on page 19.

South Cambs Limited, trading as Ermine Street Housing, began active trading on 1 April 2014; of which the Council owns 100% shares (cash consideration £1), and has been consolidated as a subsidiary.

As South Cambs Limited began trading in 2014-15 the Group Accounts do not include comparative figures for 2013-14.

### **Accounting Policies**

South Cambs Ltd, trading as Ermine Street Housing, has prepared 2014-15 accounts using accounting policies consistent with those applied by the Council, and no adjustments have been required to align accounting policies. Both entities have a financial year end of 31 March, with South Cambs Ltd producing full year accounts.

As a subsidiary, the accounts of South Cambs Ltd have been consolidated with those of the Council on a line by line basis, and any balances and transactions between parties have been eliminated in full. South Cambs Ltd expenditure and income, adjusted for transactions with the Council, is included on the relevant service lines in the Comprehensive Income and Expenditure Statement; and balance sheet values are similarly incorporated into the relevant heading of the Balance Sheet, removing balances owed between the two parties.

## Group Movement in Reserves Statement

### MOVEMENT IN RESERVES STATEMENT

This statement shows the movement in the year on the different reserves held by the authority, analysed into usable reserves (i.e those that can be applied to fund expenditure or reduce local taxation) and other reserves.

The surplus or deficit on the provision of services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement.

These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes.

The net increase / decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

		General Fund	Earmarked General Fund	Housing Revenue	Earmarked HRA	Capital Receipts	Capital Grants	South Cambs Ltd	Total Usable	South Cambs Ltd	Unusable	Total Authority
		Balance	Reserves	Account (HRA)	Reserves	Reserve	Unapplied	Usable	Reserves	Unusable	Reserves	Reserves
		£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000	£,000
	Note		(Note 6)		(Note 6)	(Note 11)	(Note 11)				(Note 12)	
Balance as at 31st March 2014		(11,187)	(4,149)	(2,492)	(8,500)	(3,569)	(584)	0	(30,481)	0	(139,193)	(169,674)
Movement in reserves during 2014-15												
Deficit / (Surplus) on provision of services (accounting basis)		(1,557)		(22,564)	0	0	0	96	(24,025)	0	0	(24,025)
Other comprehensive expenditure and income	5	0	0	0	0	0	0	0	0	0	(47,213)	(47,213)
Total comprehensive income and expenditure		(1,557)	0	(22,564)	0	0	0	96	(24,025)	0	(47,213)	(71,238)
Adjustments between accounting basis and funding basis under regulations	5	494	0	20,953	0	(2,795)	151	0	18,803	0	(18,803)	0
Net (increase) / decrease before transfers to earmarked reserves		(1,063)	0	(1,611)	0	(2,795)	151	96	(5,222)	0	(66,016)	(71,238)
Transfers (to) / from earmarked reserves	6	1,997	(1,997)	925	(925)	0	0	0	0	0	0	0
Increase / Decrease in year		934	(1,997)	(686)	(925)	(2,795)	151	96	(5,222)	0	(66,016)	(71,238)
Balance as at 31st March 2015		(10,253)	(6,146)	(3,178)	(9,425)	(6,364)	(433)	96	(35,703)	0	(205,209)	(240,912)

## Group Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

	2014-15 Group Gross Expenditure £,000	2014-15 Group Gross Income £,000	2014-15 Group Net Expenditure £,000
<b>Expenditure on services</b>			
Corporate and Democratic Core	2,978	(92)	2,886
Central Services to the Public	2,137	(1,216)	921
Cultural, Environmental and Planning Services			
Cultural and Related Services	637	(29)	608
Environmental Services	7,656	(2,214)	5,442
Planning and Development Services	5,088	(2,540)	2,548
Highways, Roads and Transport Services	81	(19)	62
Non HRA Housing			
Personal Social Services	468	(39)	429
Housing Benefit and Administration	29,314	(29,106)	208
Private Sector Housing Renewal	980	(349)	631
Supporting People	26	0	26
Other Non HRA Housing Services Expenditure	722	(894)	(172)
Other Contributions to/from HRA	136	0	136
Non -distributed Costs	34	0	34
General Fund Services-Continuing operations	50,257	(36,498)	13,759
Housing Revenue Account Services	1,684	(30,091)	(28,407)
<b>Net cost of services</b>	<b>51,941</b>	<b>(66,589)</b>	<b>(14,648)</b>
Other operating expenditure		Note 7	2,924
Financing and investment income and expenditure		Note 8	8,843
Taxation and non-specific grant income		Note 9	(21,580)
<b>Surplus or deficit on the provision of services</b>			<b>(24,461)</b>
<b>(Surplus)/deficit on revaluation of non-current assets</b>			<b>(58,306)</b>
<b>Actuarial (gain)/loss on pension assets and liabilities</b>		Note 21	<b>11,530</b>
<b>Total comprehensive income and expenditure</b>			<b>(71,237)</b>

## Group Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the group. The net assets of the group (assets less liabilities) are matched by the reserves held by the group. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the group may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserves that may only be used to fund capital or repay debt). The second category of reserves is those that the group is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold: and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

	<b>31 March 2015 £,000</b>
Property, Plant and Equipment	479,507
Intangible Assets	254
Long Term Investments	50
Long Term Debtors	455
<b>Long Term Assets</b>	<b>480,266</b>
Short Term Investments	38,678
Inventories	53
Short Term Debtors	4,037
Cash and Cash Equivalents	1,197
Assets held for sale	445
<b>Current Assets</b>	<b>44,410</b>
Cash and cash equivalents	(1,023)
Short Term Creditors	(13,816)
Provisions	(1,910)
<b>Current Liabilities</b>	<b>(16,749)</b>
Other Long Term Liabilities	(61,892)
Long Term Borrowing	(205,123)
<b>Long Term Liabilities</b>	<b>(267,015)</b>
<b>Net Assets</b>	<b>240,912</b>
Usable reserves	(35,703)
Unusable reserves	(205,209)
<b>Total Reserves</b>	<b>(240,912)</b>

## Group Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the group during the reporting period. The statement shows how the group generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the group are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the group's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the group.

	<b>Group Note</b>	<b>2014-15 £,000</b>
Cash Flows from operating activities		
Cash receipts		(89,674)
Cash payments		<u>65,000</u>
Net cash flows from Operating Activities	<b>4</b>	(24,674)
Investing Activities	<b>5</b>	24,601
Financing Activities		<u>1,830</u>
Net increase or decrease in cash and cash equivalents		1,758
Cash and cash equivalents at the beginning of the reporting period		(1,932)
<b>Cash and cash equivalents at the end of the reporting period</b>		<b><u>(174)</u></b>

## Notes to Group Accounts

### 1 Property, Plant and Equipment

Property, plant and equipment are assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment, the group balance sheet includes properties which have been purchased by South Cambs Ltd for the purpose of rental.

### 2 Loans and Investments

The Council has undertaken fixed term investments of £4.07m with South Cambs Ltd a corresponding liability transaction has been shown on the balance sheet of South Cambs Ltd these transactions have been eliminated in the group accounts.

### 3 Debtors and Creditors

With the elimination of transactions between the Council and South Cambs Ltd as its subsidiary, the debtors and creditors between these parties are excluded.

### 4 Operating Activities

The cash flows for the Group operating activities include the following items:

	<b>2014-15</b>	
	<b>£,000</b>	
Housing Benefit Grant	(27,531)	
Cash received for goods and services	(9,146)	
Housing Rents	(28,160)	
Council tax receipts -Council and Parish share	(11,505)	
Business rates - Council share	(4,313)	
Other grants and contributions	(2,645)	
Revenue support grant/New Homes Bonus	(5,809)	
Interest received	(423)	
Collection Fund - Council share	(142)	
		(89,674)
Housing Benefit	14,748	
Parish Precepts	4,406	
Cash paid to and on behalf of employees	16,385	
Other operating cash payments	25,751	
Revenue funded from capital	1,055	
Payments to the Capital Receipts Pool	424	
Collection Fund - Council share	2,231	
		65,000
<b>Net cash flows from operating activities</b>		<b>(24,674)</b>

## 5 Investing Activities

The cash flows for Group investing activities include the following:

	<b>2014-15</b>
	<b>£,000</b>
Purchase of property, plant and equipment and intangible assets	18,743
Purchase of short term and long term investments	254,907
Proceeds from the sale of property, plant and equipment	(5,743)
Proceeds from short term and long term investments	(243,306)
Other receipts from investing activities	0
<b>Investing Activities</b>	<b>24,601</b>

**INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF SOUTH  
CAMBRIDGESHIRE DISTRICT COUNCIL**





## Glossary of Financial Terms and Abbreviations

### Accounting Period

The period of time covered by the accounts, normally 12 months commencing on 1 April for local authorities.

### Accounting Policies

Those principles, bases, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through:

- Recognising
- Selecting measurement bases for, and
- Presenting assets, liabilities, gains, losses and changes to reserves.

Accounting policies define the process whereby transactions and other events are reflected in financial statements. For example, an accounting policy for a particular type of expenditure may specify whether an asset or a loss is to be recognised; the basis on which it is to be measured, and where in the revenue account or balance sheet it is to be presented.

### Accounting Standards

A set of rules which explain how accounts are to be kept. By law, local authorities must follow 'proper accounting practices', which are set out in Act of Parliament and in professional codes and statements of recommended practices. These make comparability, among other things, possible.

### Accruals

Sums included in the final accounts to cover income or expenditure attributable to the accounting period but for which payment has not been made/received at the balance sheet date.

### Actuarial gains and losses

For a defined benefit pension scheme; the changes in actuarial deficit or surplus that arise because:

- Events have not coincided with the actuarial assumptions made for the last valuation (experience gains or losses), or
- The actuarial assumption have changed

### Capital Charges

Depreciation charges made to service revenue accounts based on the value of the assets they use.

### Capital Expenditure

The expenditure on new assets such as land, buildings, vehicles, plant or equipment, or on enhancements to existing assets which significantly prolong their useful life or increase their value.

### Capital Receipt

Income received from the sale of capital assets such as council houses, land or other buildings.

#### Contingent Liabilities

Potential liabilities which are either dependent on a future event or cannot be reliably estimated.

#### Creditors

Amounts owed by the Council at 31 March for goods or services rendered but not yet paid for.

#### Current Assets

Assets which can be expected to be consumed or realised during the next accounting period.

#### Current Liabilities

Amounts which will become due or could be called upon during the next accounting period.

#### Debtors

Amounts owed to the Council which are collectable or outstanding at 31 March.

#### Defined benefit scheme

A pension or other retirement benefit scheme other than a defined contributions scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

#### Depreciation

The estimated losses in value of an asset due to age, deterioration or obsolescence.

#### Finance Lease

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

#### Minimum Revenue Provision

An amount that the Council is required to charge to the General Fund, to provide for the repayment of debt related to capital expenditure

#### Non-current Asset

Assets which can be expected to be of use or benefit to the Council in providing its service for more than one accounting period.

#### Government Grant

Payments by central government towards local authority expenditure. Grants may be specific, for example Housing Benefit subsidy, or general such as Revenue Support Grant.

#### Impairment

An asset is impaired when the amount at which an asset is recognised in the Balance Sheet is higher than the asset value.

#### Inventories

Stock held by the Council e.g. refuse or recycling bins

### Operating Lease

A lease under which the ownership of the asset remains with the lessor; for practical purposes it is equivalent to contract hiring.

### Precepting Authorities

Those authorities which are not billing authorities, for example County Councils, Fire, Police, Parish and Town councils.

### Precepts

The levy made by precepting authorities on billing authorities, for example District Councils, requiring the billing authority to collect income from council tax payers on their behalf.

### Provisions

Monies set aside for liabilities which are likely to be incurred but where exact amounts or dates are uncertain.

### Reserves

Amounts set aside in the accounts for the purpose of meeting future expenditure. A distinction is drawn between reserves and provisions which are set up to meet known liabilities.

### Revenue Expenditure

Spending on day to day items including employee's pay, premises costs and supplies and services.

### Revenue Expenditure funded from capital under statute

Capital expenditure for which there is no tangible asset, for example renovation grants.

### Revenue Support Grant

The main grant paid by central government to a local authority towards the costs of its services.

## **Abbreviations used in the accounts**

### **CAA**

Capital Adjustment Account

### **CIPFA**

Chartered Institute of Public Finance and Accountancy

### **The Code**

Code of Practice on Local Authority Accounting

### **DLO**

Direct Labour Organisation

### **DSO**

Direct Service Organisation

### **HRA**

Housing Revenue Account

### **IFRS**

International Financial Reporting Standards

### **IAS**

International Accounting Standards

### **MRA**

Major Repair Allowance

### **NNDR**

National Non-Domestic Rates (Business Rates)

### **RR**

Revaluation Reserve